

City of Galt

Municipal Service Review

July 2009

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Prepared For:
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1.0 EXECUTIVE SUMMARY

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PROJECT OVERVIEW

The City of Galt Sphere of Influence (SOI) Amendment application includes both the addition of lands north of Twin Cities Road between the Union Pacific Railroad Mainline and Cherokee Lane to the east (Added Area) and a detachment of lands on the western boundary of the SOI boundary. The detached lands are currently served by the County of Sacramento and various special districts. The detachment of these lands will not impact the existing service levels provided.

As described below, the proposed SOI Amendment would result in a net decrease of approximately 560 acres in the existing Galt SOI. For purposes of this Municipal Services Review (MSR), the analysis focuses on the Added Area and issues associated with service delivery to this geographic area. This approach is consistent with the requirements of Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (CKH Act) and the Sacramento LAFCo MSR Guidelines (Guidelines), adopted in October 2002.

PROJECT LOCATION

The proposed Galt SOI Amendment consists of both an added area of approximately 1,053 acres and a detachment of lands (approximately 1,613 acres) from the current SOI resulting in a net decrease of approximately 560 acres of the existing SOI.

The areas to be detached are those lands east of Christensen Road to Sargent Road and from Twin Cities Road south to the Sacramento County boundary.

The Added Area consist of approximately 1,053 acres of land north of Twin Cities Road between Cherokee Lane on the east and the Union Pacific Railroad on the west, then generally following Skunk Creek east and southwest of Highway 99, south to a point approximately one-third of a mile north of Twin Cities Road easterly to Cherokee Lane. (See Figure 1.1.) The proposed added territory represents the planned physical boundary and service area for the City of Galt through the planning period of the 2009 General Plan, which is to the year 2030. Various land uses are contemplated consistent with the General Plan Land Use Diagram. At the appropriate time, lands would be considered for annexation to the City of Galt when determined necessary for logical urban development of the City north of Twin Cities Road.

MUNICIPAL SERVICE REVIEW PROCESS

The Municipal Service Review (MSR) is required to update City and special district Spheres of Influence (SOI), and is a comprehensive assessment of the ability of government agencies to effectively and efficiently provide services to residents and users. The form and content of the MSR is governed by requirements of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (CKH Act) and the Sacramento LAFCo MSR Guidelines (Guidelines), adopted in October 2002. This MSR considers the existing provision of municipal services, and impacts to those services and service providers upon the reorganization (annexation and detachments) of the Added Area to the City of Galt.

1.0 EXECUTIVE SUMMARY

Any local agency may apply to LAFCo for a boundary change. The City of Galt is requesting the SOI Amendment, and ultimately an annexation of the unincorporated Added Area into the City's boundaries. Government Code §56375(a) gives LAFCo the power to initiate certain types of boundary changes consistent with service review and the Sphere of Influence. The Added Area is not currently within the City of Galt SOI; therefore this MSR is being prepared to evaluate the impacts to existing and future service providers and provide LAFCo with information on the impact of pending detachments¹. LAFCo will use the Municipal Service Review to consider the proposed changes in the sphere of influence and boundaries of the City and affected special districts.

A Sphere of Influence means a plan for the probable physical boundaries and service area of the City, as determined by the Commission. In determining the SOI, the Commission shall consider and prepare a written statement of its determinations with respect to the present and planned land uses in the area; the present and probable need for public facilities and services in the area; and the present capacity of public facilities and adequacy of public services that the City provides.

The MSR contains analysis and conclusions, referred to in this document as determinations, regarding nine topic areas set forth in the CKH Act. These areas of analysis contain the essential operational and management aspects of each City service provider, and together constitute a review of the ability of each provider to meet the service demands of the residents within their existing and potentially expanded boundary.

1. Growth and population projections;
2. Present and planned capacity of public facilities;
3. Financial ability of agencies to provide services;
4. Status of and opportunities for shared facilities;
5. Accountability for community service needs, including government structures and operational efficiencies; and
6. Any other matter related to effective services delivery.

The topic areas have been combined into seven sections, representing nine required topic areas set forth in the CHK Act. The combined seven topic areas discussed in this MSR are:

- Growth and Population (Topic #2)
- Infrastructure Needs and Deficiencies (Topics #1 and #6)
- Cost Avoidance Opportunities (Topic #4)
- Financing and Rate Restructuring (Topics #3 and #5)
- Evaluation of Management Efficiencies (Topic #8)
- Local Accountability and Governance (Topic #9)
- Government Structure (Topic #7)

SUMMARY OF DETERMINATIONS

¹ Detachments would include: County Service Area 4D, Galt Irrigation District

GROWTH AND POPULATION

The Added Area was planned for City expansion as part of the 2030 Galt General Plan to accommodate future growth and land use. In accordance with the General Plan, significant commercial, industrial and office professional development is anticipated. In addition, lands have been designated to accommodate public and quasi public land uses which are unspecified at this time.

The Added Area also contemplates high density residential development near the commercial land use designations. In the eastern portion of the Added Area, rural residential land uses are identified. This land use designation recognizes the existing land use and is intended to accommodate existing property owners.

In 2000, there was an estimated 2,950 persons employed within the City of Galt. SACOG predicts that these numbers will more than double to 6,884 by the year 2025. It is anticipated that a portion of the increased employment numbers will be accommodated in the Added Area. According to SACOG, Galt will grow to 33,790 residents by 2025. However, City estimates for the same period put the expected population at 44,150 in 2025.

INFRASTRUCTURE NEEDS AND DEFICIENCIES

Water

Water service to the area is accomplished with individual wells on private property.

The City of Galt water supply, treatment and delivery system can be extended to provide service to the proposed project without creating a negative impact on the project or the existing level of City-wide service. The City is the appropriate water service provider for the Added Area.

Wastewater

Individual septic systems currently serve the area for individual properties. The City of Galt will be capable of servicing the area in a post urban development setting with the City Waste Water Treatment Plant (WWTP). The City is currently working on programs addressing new treatment methods as well as evaluating expansion options. Based on a WWTP of 8.4 mgd, consistent with the General Plan, phasing will be utilized to accommodate needs based on future annexations. Funding will be provided from various fund sources, including but not limited to the State of California, Federal, and local sources, financing districts and fees.

Storm Drainage and Flood Control

The potential development and eventual build out of the Added Area will increase runoff on site, and will require the construction and maintenance of additional drainage infrastructure and facilities to ensure adequate service. The project includes planning for sufficient facilities to accommodate the increased drainage requirements. The area is not currently in the County drainage service area and the majority of the area is located outside of the 100-year flood plain of Skunk Creek.

1.0 EXECUTIVE SUMMARY

Reorganization will not result in a reduction in the ability of the City of Galt to provide flood control protection to property within its boundaries.

Solid Waste

The City's franchised hauler California Waste Recovery Systems collects all of the waste and recyclables within the City. There is adequate infrastructure at buildout to ensure collection of solid waste generated within the area. The solid waste facilities that the City utilizes have indicated they have existing capacity to accommodate the buildout of the proposed project, ensuring sufficient disposal facilities.

Circulation and Transportation

The County of Sacramento Department of Transportation will be able to provide adequate roadway service without the Added Area in its service boundary. Upon future annexation, a Tax Exchange Agreement would not significantly reduce the County funds available to sufficiently maintain funding to provide adequate roadway services.

The City is able to provide adequate roadway service to and within the area.

Public Safety

Sacramento County's Sheriff's Department is able to provide adequate service without the Added Area in its service boundaries. Upon future annexation, a Tax Exchange Agreement with the City would not significantly reduce the County funds available to provide adequate service.

Cosumnes Community Services District (CCSD) will be the fire service provider regardless of annexation. Upon future annexation, a Property Tax Exchange Agreement with the City would not reduce the CCSD funds available to provide adequate service to the balance of its service area.

The SOI Amendment to include the project area will not increase the need for higher levels of law enforcement and fire protection within the area, as it is currently undeveloped. The City of Galt's Police Department is able to provide full services to the area. The Police Facility is located at 495 Industrial Drive; this station is approximately four miles south from the project area. The nearest CCSD Fire Station is located at 1050 Walnut Avenue, approximately one to four miles from various locations in the Added Area.

Animal Control

The County's Animal Care and Regulation is able to provide adequate service to the remaining County area without the Added Area. The City currently contracts with the County for these services and will continue to contract for future services, including the Added Area upon any future annexation. There will be no change in the service provider.

Code Enforcement

The County's Code Enforcement Division is able to provide adequate service without the Added Area in its service area.

1.0 EXECUTIVE SUMMARY

The property will provide minimal demands for City of Galt Code Enforcement Division and immediate needs would be met with existing personnel and infrastructure. The project would not necessitate the construction of additional facilities.

Parks and Recreation

The County is able to provide adequate park and recreation services to residents without the Added Area in their service boundary. Upon future annexation, the City of Galt's Department of Parks and Recreation has plans for park and recreation facilities in the Added Area, and will be able to provide adequate parks and recreation services to the area. The City of Galt park standard is 5 acres per 1,000 population. The Galt Community Park (approximately 10 acres) is the nearest large City park, located approximately one mile from the Added Area. The park offers various recreational venues, including softball fields, volleyball, basketball and tennis courts, playground equipment, open space and a pavilion for group picnics.

Libraries

Galt is a member of the Sacramento Public Library Joint Powers Agreement which is already providing service to the area and has sufficient capacity to adequately serve the project area. Upon annexation, the Added Area would be required to participate in the annual Library Fund assessments.

Electricity and Natural Gas

Pacific Gas and Electric is an investor owned utility currently providing natural gas service in the Added Area and is able to adequately serve future growth to the Added Area. Sacramento Municipal Utility District is currently providing retail electric service to the Added Area and is able to adequately serve any future growth. There will be no change in service providers.

COST AVOIDANCE OPPORTUNITIES

The City utilizes a sufficient range of cost avoidance opportunities; including facilities sharing, consolidation of billing, utilizing technologies to improve workflow, and use of volunteers. Please see Section 5, Cost Avoidance Opportunities for a more detailed discussion.

FINANCING AND RATE RESTRUCTURING

Services provided by the City are primarily funded by the General Fund. The City also receives funds from taxes and user fees. Fees are charged for services such as water, wastewater, solid waste, recycling and green waste. Development impact fees are also assessed. Fees charged are currently adequate, and rates are adjusted when necessary.

The Added Area, upon annexation will be served by the above mechanisms including the City Capital Improvement Program (CIP), the Public Safety CFD, and the Measure "R", public safety sales tax measure. Future development would be responsible for the related development impact fees and infrastructure implementation per the requirements of the City of Galt.

1.0 EXECUTIVE SUMMARY

EVALUATION OF MANAGEMENT EFFICIENCIES

The City works to meet its goals for each service provided. The overall management structure of the City is sufficient to account for necessary services and maintain operations in an efficient and effective manner.

LOCAL ACCOUNTABILITY AND GOVERNANCE

The City maintains a sufficient level of accountability in its governance, and public meetings are held in compliance with Brown Act requirements. The City Council meets the first and third Tuesday of every month in addition to various special council meetings. City Hall is located at 380 Civic Drive, Galt, CA 95632. Information regarding the City is readily available to members of the public. (www.ci.galt.ca.us)

GOVERNMENT STRUCTURE

The SOI Amendment for the City of Galt is logical and orderly. The proposed SOI Amendment to include the Added Area is appropriate for the accommodation of planned growth for the community and is consistent with the adopted General Plan.

**TABLE 1-1
SUMMARY OF POST-ANNEXATION SERVICE CHANGES IN THE ADDED AREA**

Service	Change in Provider?
Solid Waste	Yes
Sewage Treatment	Yes
Sewage Collection / Conveyance	Yes
Drainage	Yes
Flood Protection	No
Water	Yes
Roadways	Yes
Fire Protection	No
Police/Sheriff	Yes
Animal Control	No
Code Enforcement	Yes
Parks & Recreation	Yes
Libraries	No
Electricity	No
Natural Gas	No

1.0 EXECUTIVE SUMMARY

**TABLE 1-2
SUMMARY OF SERVICES IN THE ADDED AREA**

Service Provider	Services Provided	Current Service Provider	Provider/After Annexation
County of Sacramento	Solid Waste	X	
	Roadway	X	
	Public Safety – Sheriff	X	
	Animal Control	X	X
	Code Enforcement	X	
	Drainage	X	
	Parks & Recreation Dept. (CSA 4-D)	X	
Property Owner – Private*	Water	X	X
Property Owner – Private*	Wastewater	X	X
Sacramento Area Flood Control Agency	Flood Protection	X	X
Cosumnes Community Services District	Public Safety – Fire Protection	X	X
Sacramento Public Library Authority	Libraries	X	X
Sacramento Municipal Utility District	Electricity	X	X
Pacific Gas and Electricity	Natural Gas	X	X
Propane – Private	Propane Gas	X	X
Galt Irrigation District	Agricultural Waters	X	
City of Galt	Water		X
	Drainage – pipes, detention basin, pump station		X
	Solid Waste		X
	Roadway		X
	Public Safety – Police		X
	Code Enforcement		X
	Parks and Recreation		X

** Private facilities will continue to be used until the property is annexed to the City and municipal services are provided to area properties.*

2.0 INTRODUCTION

INTRODUCTION

PURPOSE OF THE MUNICIPAL SERVICE REVIEW

This Municipal Service Review is intended to provide an analysis of the available services within the City limits and determine if City services can be extended into the Added Area without adversely impacting current levels of City services or imposing additional costs to current rate payers.

The MSR is intended to provide adequate information to enable the Commission to determine the present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies. Such information may serve as the foundation for any subsequent plan for services required at the time of a request for reorganization, (annexation/detachments.) Sacramento LAFCo Policies, Standards and Procedures require that a SOI Amendment request demonstrate that adequate services will be provided within the time frame needed by the inhabitants of the area included within the proposed boundary; identify existing land use and a reasonable projection of land uses which would occur if services were provided consistent with the SOI Amendment; presents a map that clearly indicates the location of existing and proposed facilities, including a plan for timing and location of facilities; and describes any actions, improvements, or construction necessary to reach required service levels, including costs and financing methods.

This MSR evaluates the structure and operation of City services and discusses possible areas for improvement or coordination with other service providers. Key sources for this study were department-specific information gathered through research and interviews, as well as the Sacramento LAFCo MSR Guidelines (Guidelines), adopted in October 2002. This MSR has been prepared for Sacramento LAFCo in accordance with the requirements of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 as a means of identifying and evaluating public services for the City of Galt and possible changes to the City's SOI.

REQUIREMENTS

The Commission shall include a written statement of its determinations with respect to each of the following:

1. Infrastructure needs or deficiencies;
2. Growth and population projects for the affected areas;
3. Financing constraints and opportunities;
4. Cost avoidance opportunities;
5. Opportunities for rate restructuring;
6. Opportunities for shared facilities;
7. Government structure options, including advantages and disadvantages of consolidation or reorganization of service provisions;
8. Evaluation of management efficiencies; and,
9. Local accountability and governance.

OVERVIEW

SPHERE OF INFLUENCE SETTING

The Added Area is located north of Twin Cities Road (State Route 104) and west of Cherokee Road, east of the Union Pacific Railroad mainline and south of Laguna/Skunk Creeks. (See Figure 1.1).

SERVICES AND ISSUES REVIEW

Growth

This section reviews projected growth within the existing service boundaries of the City and analyzes the project's potential to create more growth.

Infrastructure Needs and Deficiencies

This section analyzes whether sufficient infrastructure and capital are in place, and reviews capabilities for accommodating future growth in service demands. Services studied include:

- Water
- Wastewater
- Storm Drainage and Flood Control
- Solid Waste
- Circulation and Transportation
- Public Safety
- Animal Control
- Code Enforcement
- Parks and Recreation
- Libraries
- Electricity and Natural Gas

Cost Avoidance Opportunities

This section evaluates factors affecting the financing of needed improvements, including utilized opportunities and shared facilities for City Departments and agencies to reduce costs.

Financing and Rate Restructuring

The fiscal history of the City and rate structure is evaluated to determine viability and ability to meet existing and expanded service demands.

Evaluation of Management Efficiencies

Overall managerial practices are discussed and considered.

Local Accountability and Governance

This section examines how well the City makes processes transparent to the public and invites and encourages public participation.

Government Structure

This section evaluates the ability of the service provider to meet its demands under existing government structure.

3.0 GROWTH AND POPULATION

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The added territory is not within the existing Sphere of Influence (SOI) for the City of Galt.

Although the added territory is not within the City's SOI, it has been evaluated in the 2030 Galt General Plan Planning Area. Approximately 33% of the added area is designated Rural Residential. Approximately 34% is designated for commercial development, 14% for light industrial, 14% as office professional and the balance is high density residential and public/quasi-public (6%). (See Figure 3.4).

Population projections are essential to the planning process and provide a foundation for sound planning decisions. Effective community planning is dependent upon the ability of local officials to anticipate population growth. A good way to estimate future growth is to first look at historical growth patterns. Galt experienced significant growth from 1990-2000 with an increase of 9,650 new residents, accounting for a 110 percent change in population, as illustrated in Table 3.1. This was the largest increase the city has seen in the last three decades, and nearly as much as the 1970s and 1980s combined.

TABLE 3.1
Historic Population Growth by Decade (1970-2000)

Year	Population	Additional Persons	Percent Change
2000	18,425	9,650	110%
1990	8,775	3,261	59.1%
1980	5,514	2,314	72.3%
1970	3,200	-	-

Source: California Department of Finance, 2003; Sacramento Area Council of Governments, 2002; and Mintier & Associates, 2004.

Two agencies are responsible for preparing population growth forecasts for Galt. They are the Sacramento Area Council of Government (SACOG) and the California Department of Finance (DOF). SACOG prepares population projections for El Dorado, Placer, Sacramento, Sutter, Yolo, and Yuba counties, and DOF does the same for all of California. Both agencies base their assumptions off of historical US Census information and then assume growth rates relative to historic trends.

According to SACOG's projections, shown in Table 3.2, Galt will grow to 33,790 residents by the end of the General Plan timeframe (2025), a growth of 15,365 residents from the year 2000 (83 percent change). This is a higher annual compounded growth rate than Sacramento County or California. The local projection of 3.4 percent (based on City Council decision) is higher than SACOG (2.46 percent) and results in 44,150 people in 2025

3.0 GROWTH AND POPULATION

TABLE 3.2
Population Projections for Galt, Sacramento County, and California

Year	[1] Galt (local)	[2] Galt (SACOG)	Sacramento County	California
2025	44,150	33,790	1,810,056	47,792,241
2020	38,000	31,620	1,707,600	45,821,900
2015	32,779	29,210	1,591,100	42,711,200
2010	28,276	26,490	1,486,500	40,262,400
2005	24,391	23,450	1,368,500	37,473,500
2002	22,321	19,343	1,280,044	35,389,601
2000	18,425	18,425	1,242,000	34,480,300
<i>Population Change (2000 – 2025)</i>	<i>25,627</i>	<i>15,365</i>	<i>568,056</i>	<i>13,311,941</i>
<i>Simple Average (2000 – 2025)</i>	<i>5.56%</i>	<i>3.34%</i>	<i>1.83%</i>	<i>1.54%</i>
<i>Annual Compounded Growth Rate (2000 – 2025)</i>	<i>3.40%</i>	<i>2.46%</i>	<i>1.52%</i>	<i>1.31%</i>

[1] Based on City Council decision to use higher annual growth rate than SACOG.

[2] SACOG estimated growth, 2004.

Sources: California Department of Finance, 2001; Sacramento Area Council of Governments (SACOG), 2001; Mintier & Associates, 2005.

Another important factor to consider with population data is the average household size. This information is important in determining the quantity of housing units that are necessary for future residents. SACOG's 2001 projections show the average household size for Galt in 2000 is 3.04, and is projected to shrink to 2.96 by the year 2025 (see Table 3.3).

TABLE 3.3
2000-2025 Population Per Household Projections*

Year	Galt	Sacramento County
2025	2.96	2.55
2020	2.97	2.55
2015	2.99	2.55
2010	3.01	2.54
2005	3.02	2.54
2000	3.04	2.53

*These projections are based on July 1 of each year.

Source: Sacramento Area Council of Governments Projections, 2001.

Associated with the population per household projections are housing unit projections. They represent the total number of units that exist (6,196) using 2000 as the base year and the number of units that will need to be built. SACOG estimates that by the year 2025 Galt will need to build an additional 5,470 housing units, bringing the total housing stock to 11,666 units

3.0 GROWTH AND POPULATION

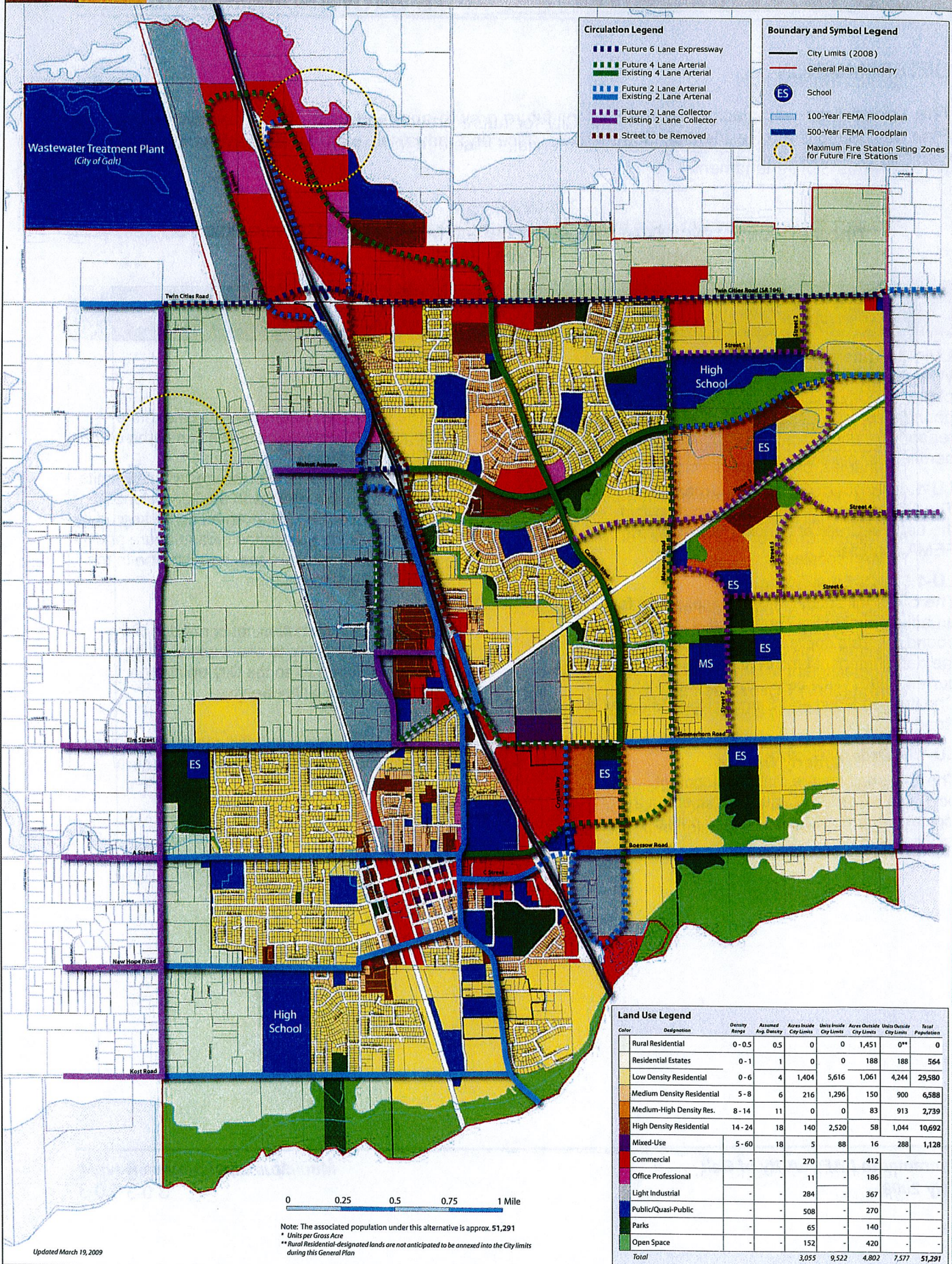
DETERMINATION

The Added Area was planned by the City for future growth and land use. The existing General Plan designations are Residential, Commercial, Office and Industrial. No development is proposed with this SOI Amendment.

**TABLE 3.4
PROJECT CONSISTENCY WITH RELEVANT 2030 GALT GENERAL PLAN GOALS AND POLICIES:
LAND USE**

Adopted General Plan Policies	Consistent with Policy	Analysis
<p>LU-1.3: Annexation Areas When considering annexations and specific plans, the City shall ensure that the boundaries of proposed annexation areas are reasonable and logical and that "islands or peninsulas" of land are not created.</p> <p>LU-1.4: Northern Floodplain Urban Limit The City shall not permit development within the Laguna Creek or Skunk Creek 100-year FEMA floodplains.</p> <p>LU-1.5: SOI Boundaries The City shall submit a formal application for an adjustment to the current (2007) SOI boundary. This application may also include the detachment of land on the west side of the current (2007) SOI between approximately Christensen Road and Sargent Road/Midway Road.</p> <p>LU-1.6: Orderly Growth The City shall ensure that development occurs in an orderly sequence based on the logical and practical extension of public facilities and services.</p>	Yes	<p>The SOI Amendment represents a logical and reasonable extension of the City boundaries because it is coterminous with the existing City limits and consistent with the 2030 General Plan. The Added Area can be served by existing or planned infrastructure and municipal services, consistent with the City General Plan</p> <p>The Added Area does not currently receive City services and shall be required to annex to the City prior to receiving City Services.</p> <p>Note: The proposed detachment area is consistent with the 2030 General Plan.</p>

Figure 10-1: GALT GENERAL PLAN LAND USE AND CIRCULATION DIAGRAM



Circulation Legend

- Future 6 Lane Expressway
- Future 4 Lane Arterial
Existing 4 Lane Arterial
- Future 2 Lane Arterial
Existing 2 Lane Arterial
- Future 2 Lane Collector
Existing 2 Lane Collector
- Street to be Removed

Boundary and Symbol Legend

- City Limits (2008)
- General Plan Boundary
- School
- 100-Year FEMA Floodplain
- 500-Year FEMA Floodplain
- Maximum Fire Station Siting Zones for Future Fire Stations

Land Use Legend

Color	Description	Density Range	Assumed Avg. Density	Acres Inside City Limits	Units Inside City Limits	Acres Outside City Limits	Units Outside City Limits	Total Population
	Rural Residential	0 - 0.5	0.5	0	0	1,451	0**	0
	Residential Estates	0 - 1	1	0	0	188	188	564
	Low Density Residential	0 - 6	4	1,404	5,616	1,061	4,244	29,580
	Medium Density Residential	5 - 8	6	216	1,296	150	900	6,588
	Medium-High Density Res.	8 - 14	11	0	0	83	913	2,739
	High Density Residential	14 - 24	18	140	2,520	58	1,044	10,692
	Mixed-Use	5 - 60	18	5	88	16	288	1,128
	Commercial	-	-	270	-	412	-	-
	Office Professional	-	-	11	-	186	-	-
	Light Industrial	-	-	284	-	367	-	-
	Public/Quasi-Public	-	-	508	-	270	-	-
	Parks	-	-	65	-	140	-	-
	Open Space	-	-	152	-	420	-	-
	Total			3,055	9,522	4,802	7,577	51,291

0 0.25 0.5 0.75 1 Mile

Note: The associated population under this alternative is approx. 51,291
 * Units per Gross Acre
 ** Rural Residential-designated lands are not anticipated to be annexed into the City limits during this General Plan

4.0 INFRASTRUCTURE ANALYSIS

4.0 INFRASTRUCTURE ANALYSIS

4.1 WATER

EXISTING LEVELS OF SERVICE AND IMPROVEMENTS

The Added Area is currently served by individual private wells on private property. Upon annexation, the Added Area will be served by the City of Galt Water Services Division.

City of Galt Public Works, Water Services Division

Water Supply

The City of Galt Public Works Department operates the municipal water system which provides potable water throughout the community. The city's source of water is entirely from ground water. The quality of the ground water is excellent with the City only needing to treat for iron and manganese for taste, secondary contamination and odor. In addition, the water is disinfected by adding low levels of chlorine and arsenic treatment which is completed at four well sites. The water system is depicted in Figure 4.1, which includes master planning for the Added Area.

The City has 10 well sites of which nine wells are currently active with one serving as standby. The wells have capacities ranging from 550 to 1,800 gallons per minute (gpm) with a total capacity of approximately 8,900 gpm. The depth to ground water is approximately 80 feet to 100 feet with the wells drawing water from depths ranging from 350 feet to 900 feet.

The water system includes storage tanks at three locations. Two of the locations each have a three-million gallon storage tank and one location has two one and a half-million gallon storage tanks. The total existing storage capability is nine-million gallons. A fourth storage tank location is presently planned near the Carillion Water Treatment Plant (WTP) on the east side of the city. The design contract is planned to be awarded in 2010 and construction will follow in 2011, for this \$4.65 dollar gallon project.

There are presently approximately 7,600 water service accounts in the city (includes single-family residential, multi-family residential, commercial, and industrial accounts). In calendar year 2006, the total water consumption was 1.847 million gallons pumped from eight wells. The 2006 average annual daily consumption was 4.6 million gallons per day (MGD). This equates to approximately 725 gallons per day per account.

The average daily consumption varies from month-to-month and is dependent on the weather. Based on 2007 production figures, the average daily consumption ranges from a low of 2.3 MGD in January to a high of 7.9 MGD in July. This equates to approximately 350 gallons per account per day in the winter months to 1,200 gallons per account per day in the summer months.

The water distribution system consists of pipelines ranging in size from 4-inches to 12-inches in diameter. The water transmission system consists of pipelines ranging in size from 16-inches to 24-inches in diameter.

For the most part, the City water system is un-metered. Commercial and industrial users are fully metered; some multi-family users are metered; most single-family users are un-metered. The City is currently installing water meters and will complete over 4,300 installations by 2010 in compliance

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with AB2572 (1992) and the City of Galt's Water Meter Implementation Plan, Nov. 2008. The remaining balance of 2,600 meter connections will be complete by 2024.

The operation and maintenance of the water system is funded by a monthly utility fee. A development impact fee is assessed to new development to fund the development of new wells and the transmission system. New development is required to construct the distribution systems associated with their projects.

PLANS AND REGULATORY REQUIREMENTS AFFECTING SERVICE

There are a variety of federal, state, and local laws which guide the design and operation of municipal water systems. Listed below are the applicable regulatory rules for the City of Galt water treatment and conveyance system.

Federal

Safe Drinking Water Act

The Safe Drinking Water Act (SDWA) of 1974 gave the United States Environmental Protection Agency (EPA) the authority to set standards for contaminants in drinking water supplies. The EPA was required to establish primary regulations for the control of contaminants that affected public health and secondary regulations for compounds that affect the taste, odor, and aesthetics of drinking water. Under the provisions of SDWA, the California Department of Health Services (DHS) has the primary enforcement responsibility. Title 22 of the California Administrative Code establishes DHS authority, and stipulates State drinking water quality and monitoring standards in addition to the new Federal Arsenic Rule as adopted by the State in 2008.

State

Urban Water Management Planning Act

In 1983, the California Legislature enacted the Urban Water Management Planning Act (Water Code Sections 10610-10656). The act requires that every urban water supplier that provides water to 3,000 or more customers, or that provides over 3,000 acre-feet of water annually shall prepare and adopt an Urban Water Management Plan (UWMP). Water suppliers are to prepare an Urban Water Management Plan within a year of becoming an urban water supplier and update the plan at least once every five years. The act also specifies the content that is to be included in an UWMP.

It is the intention of the legislature to permit levels of water management planning commensurate with the number of customers served and the volume of water supplied. The act states that urban water suppliers should make every effort to ensure the appropriate level of reliability in its water service sufficient to meet the needs of its various categories of customers during normal, dry, and multiple dry years. The act also states that the management of urban water demands and the efficient use of water shall be actively pursued to protect both the people of the State and their water resources. The City complies with the U.W.M.P.A. through implementation of the City of Galt's 2005 Urban Water Management Plan update.

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Senate Bill (SB) 610 and Assembly Bill (AB) 901

During the 2001 regular session of the State Legislature, SB 610 and AB 910 – Water Supply Planning, were signed and became effective January 1, 2002. SB 610 amends Public Resources Code Section 21151.9, requiring any EIR, negative declaration, or mitigated negative declaration for a qualifying project to include consultation with affected water supply agencies (previous law applied only to NOPs). SB 610 also amends the following: Water Code 10656 and 10657 to restrict state funding for agencies that fail to submit their Urban Water Management Plan to the Department of Water Resources; and Water Code section 10910 to describe the water supply assessment that must be undertaken for projects referred under PRC Section 21151.9, including an analysis of groundwater supplies. Water agencies would be given 90 days from the start of consultation in which to provide a water supply assessment to the CEQA lead agency; Water Code Section 10910 would also specify the circumstances under which a project for which a water supply assessment was once prepared would be required to obtain another assessment. AB 910 amends Water Code Section 10631, expanding the contents of the Urban Water Management Plans to include further information on future water supply projects and programs and groundwater supplies. The City Council adopted the Urban Water Management Plan (UWMP) 2005-2010 in January 2006.

Assembly Bill 2572 (AB 2572)

AB 2572 took effect January 1, 2005. The law requires the installation and use of water meters by 2025 across the state, including in the City of Galt. The water meter retrofit program affects City of Galt residential customers. The City of Galt established a schedule for installation of water meters for all customers by December 2008. Currently there are 800 metered customers in the City, which include both residential as well as non-residential.

Retrofit Program

Phase I includes 4,300 residential meters to be retrofitted. This phase is expected to be completed by January, 2010. The second phase of implementation has not been determined, although the state requires completion City-wide by January, 2025.

Local

Sacramento LAFCo Policies, Standards and Procedures

Sacramento LAFCo Policies, Standards and Procedures do not specifically address provisions associated with water supply services. However, their provisions do require that proposed annexations are consistent with applicable service elements of the Sphere of Influence for the City and that adequate services be provided within the time frame needed for the inhabitants of the annexation area (Section I, Standard Number 4). In addition, LAFCo requires that the annexation provide for the lowest cost and highest quality of urban services (Section I, Standard Number 5). As discussed further below, the City would be able to provide adequate water supply services for future annexation proposals consistent with LAFCo provisions.

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City of Galt Design Standards

The City's Design Standards sets forth requirements regarding the design and operation of water distribution facilities. Those requirements include standards for pipe design, fire hydrants, and specific requirements for residential, commercial, and industrial water service.

City of Galt Urban Water Management Plan

The City has adopted and updated an UWMP in January 2006 to ensure the conservation and efficient use of available water supplies and to ensure an appropriate level of reliability in its water service sufficient to meet the needs of its customers. The Urban Water Management Plan can be reviewed at the City of Galt website: <http://www.ci.galt.ca.us>

2030 Galt General Plan

The 2030 Galt General Plan, Public Facilities and Services Element, has policies regarding the availability of public water facilities. The 2030 Galt General Plan policies that are applicable to the proposed project are included in the following table. The table also includes an evaluation of the consistency of Added Area SOI Amendment with the policies.

**TABLE 4-1
PROJECT CONSISTENCY WITH RELEVANT 2030 GALT GENERAL PLAN GOALS AND POLICIES:
WATER**

Adopted General Plan Policies	Consistent with Policy	Analysis
<p>Goal PFS 2: To ensure an adequate, safe, and reliable water supply sufficient to meet the future needs of the city.</p> <p>PFS-2.1: Water Availability The City shall assure the provision of necessary water services for the community.</p>	Yes	The inclusion of the Added Area in the City's SOI will allow the City to include this area when planning for future growth and facility needs.
<p>PFS-2.6: Water System Capacity The City shall plan, secure funding for, and procure sufficient water treatment capacity and infrastructure to meet projected water demands.</p>	Yes	The inclusion of the Added Area in the City's SOI will allow the City to plan for future growth. This would include funding programs and infrastructure needs and systems.
<p>PFS-2.8: Water Quality Monitoring The City shall monitor water quality regularly to ensure that safe drinking water standards are met and maintained in accordance with State and EPA regulations and take necessary measures to prevent contamination.</p>	Yes	Future annexation of the Added Area would result in connection to the City water system, ensuring enhanced water treatment in compliance with appropriate regulations.

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ADDED AREA LEVEL OF SERVICE AND IMPROVEMENTS

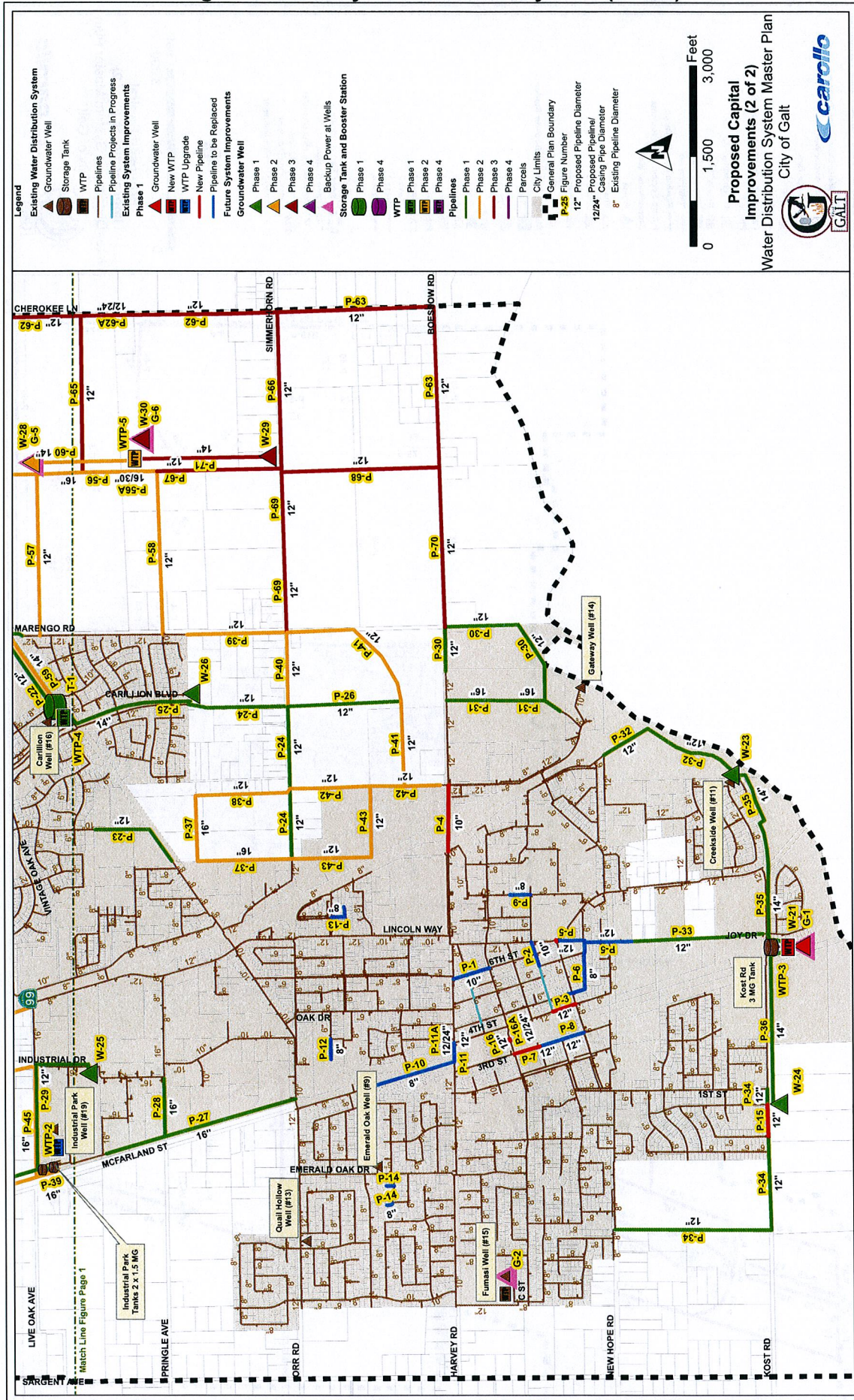
The Added Area was not included in the last Urban Water Management Plan (UWMP) update for which the future water demands for the property were accounted. Upon annexation, the UWMP will be amended to include the Added Area as water supply and conveyance is provided.

DETERMINATION

The SOI Amendment will not result in a change of water purveyor to the site; although a future annexation would require ultimate abandonment of individual private wells and connection to the City of Galt water system. Section 13.08 of the Galt Municipal Code, Water Connections, requires property within 400 feet of an existing water main or when substantial repair requires a permit, to connect to the water main at the owner's expense. The Public Works Department may grant exceptions when it is determined infeasible to connect the premises.

The City of Galt water supply, treatment and delivery system can be extended to provide service to the Added Area upon annexation, without creating a negative impact on the project or the existing level of City-wide service. The City is the appropriate water service provider for the Added Area. Future extension of water distribution infrastructure to Added Area would be paid for by the property owners/developers in the Added Area.

Figure 4.1a - City of Galt Water System (2 of 2)



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4.2 WASTEWATER

EXISTING LEVELS OF SERVICE AND IMPROVEMENTS

Wastewater

The Added Area is currently served by individual private septic systems on private property and is not within the purview of LAFCo. Upon annexation, the Added Area will be served by the City of Galt Public Works Wastewater Division.

City of Galt Wastewater Division

Wastewater Systems

The City of Galt Public Works Department operates the city's sanitary sewer collection and treatment system. The collection system consists of collection lines and trunk lines ranging in size from 4-inches to 24-inches in diameter. Due to the relatively flat topography of the city, the sewage must be lifted by sanitary sewer lift stations. There are a total of 11 sanitary lift stations in the city. Ultimately, the sewage is lifted and placed in a two-mile long 14-inch to 16-inch force main where it is transported to the City's Wastewater Treatment Plant (WWTP) located north of the City. This major force main runs along the west side of the Union Pacific Railroad track. Presently (2008), there is no level of redundancy in this force main. If the force main fails for any reason, it will have an impact on the ability to convey sewage to the WWTP and could cause sewage backups in the community. The sanitary sewer collection system is depicted in Figure 4.1.

The WWTP is located north of the current City limits, north of Twin Cities Road and west of the Union Pacific Railroad tracks (see Figure 4.2). The WWTP operates under a National Pollutant Discharge Elimination System (NPDES) permit issued by the California Regional Water Quality Control Board (RWQCB), Central Valley Region. The plant is rated at three million gallons per day (MGD). The plant is currently operating at approximately 2.2 MGD and provides secondary treatment.

During the winter months (November 1 through April 30), the WWTP is allowed to discharge effluent to Laguna Creek which is a tributary of the Cosumnes River. During the summer months (May 1 through October 31), the effluent must be reclaimed for the irrigation of fodder crops. Due to the amount of land that is available for irrigation, the City is currently limited to a maximum discharge of 2.6 MGD during the summer months.

Wastewater Treatment

The City of Galt owns approximately 186 acres of land at the WWTP, of which 150 acres is used to irrigate fodder crops. In March 2003, the City leased an additional 160 acres adjacent to the WWTP for reclamation, purposes. This brings the total land available for the application of effluent during the summer months to 346 acres.

The City currently (2008) services approximately 6,056 sanitary sewer accounts. The city has a very limited discharge from industrial-type users. Therefore, the majority of the sewage is domestic in nature, coming from residential and commercial users. The average discharge is approximately 330 gallons per day per account.

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As noted above, the WWTP has a design capacity of three MGD. The plant is designed and laid out in a manner that would allow it to expand to treat six MGD. However, there is still not enough land to accommodate applied effluent.

The operation and maintenance of the sanitary sewer collection system and the WWTP is funded by a monthly utility fee. A development impact fee is assessed to new development to fund the construction of the trunk line system and the WWTP. New development is required to construct the sanitary sewer collection system associated with their projects.

Tertiary Filtration

The City's current (2008) National Pollutant Discharge Elimination System (NPDES) permit requires the WWTP to be upgraded to tertiary treatment in order to protect the beneficial uses of Laguna Creek, remove viruses and parasites, and to achieve turbidity and suspended solids limits. Several filtration technologies are available on the market that can meet the regulatory limits. In order to select the filtration technology that best suits our specific needs, the City completed pilot testing of three different types of tertiary filters; including cost evaluations and system operation and maintenance recommendations. The three filtration technologies that were pilot tested were cloth media filters, membrane filters, and sand filters with cloth filters being the selected technology. When complete (Nov. 2010), this system is anticipated to allow year round discharges to Laguna Creek.

Ultraviolet Disinfection

The Galt WWTP currently (2008) uses chlorine to disinfect the wastewater prior to discharge to Laguna Creek or land application. Because chlorine can produce harmful byproducts, the new NPDES permit contains limits for these constituents and compliance with these limits will require converting to UV disinfection and decommissioning the existing systems. This will be completed in Nov. 2010.

PLANS AND REGULATORY REQUIREMENTS AFFECTING SERVICE

Federal

National Pollution Discharge Elimination System Permit

Discharge of treated wastewater to surface water(s) of the United States, including wetlands, require a National Pollutant Discharge Elimination System (NPDES) permit. In California, the Regional Water Quality Control Boards (RWQCB) administers the issuance of these federal permits. Obtaining a NPDES permit requires preparation of detailed information, including characterization of wastewater sources, treatment processes, and effluent quality. Whether or not a permit may be issued, the conditions of a permit are subject to many factors such as basin plan water quality objectives, impaired water body status of the receiving water, historical flow rates of the receiving water, effluent quality and flow, the air quality State Implementation Plan (SIP), the California Toxics Rule (CTR), and established Total Maximum Daily Loading (TMDL) rates for various pollutants. These factors are highly specific to the potential discharge point. Obtaining an NPDES permit is generally considered difficult in inland areas and may not be possible in sensitive areas.

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Local

Sacramento LAFCo Policies, Standards and Procedures

Sacramento LAFCo Policies, Standards and Procedures do not specifically address provisions associated with wastewater services. However, these provisions do require that proposed annexations are consistent with applicable service elements of the Sphere of Influence of the City and that adequate services be provided within the time frame needed for the inhabitants of the annexation area (Section I, Standard Number 4). In addition, LAFCo requires that the annexation provide for the lowest cost and highest quality of urban services (Section I, Standard Number 5). As discussed further below, the City of Galt would be able to provide adequate wastewater supply services for the proposed project consistent with LAFCo provisions.

City of Galt Wastewater System Improvements

A number of wastewater treatment facilities improvements will be constructed over the next seven years. These include:

- Filtration and ultraviolet (UV) disinfection facilities
- Secondary improvements to provide enhanced nitrification and denitrification
- Solids handling facilities
- Effluent Reservoir Bypass Pipeline

The filtration and UV disinfection facilities are expected to be constructed and operational by May 2010. Once these facilities are online, the City should be able to comply with effluent limitations based on California Toxic Rule (CTR) criteria. This upgrade will also allow the City to comply with Title 22 requirements for unrestricted reuse.

Major improvements to the secondary facilities are needed to ensure reliable compliance with the applicable, non-CTR water quality criteria for ammonia and nitrate. Flows to the WWTP are also nearing the current capacity of these secondary facilities. Given the typical five to seven year time line for planning, design, funding, and construction for major capital improvement projects, it is not prudent or fiscally responsible to construct the secondary facilities improvements without also providing for increased capacity. Therefore, the City plans to complete a single secondary facilities improvement project that will allow for enhanced nitrification/denitrification and will expand the secondary facilities such that the treatment capacity will be greater than 3 mgd to accommodate anticipated future growth.

The 2030 Galt General Plan and EIR include an estimated maximum 8.4 mgd average dry weather flow (ADWF) capacity needed eventually at full build out of the 2030 Galt General Plan, including the Added Area. To accommodate a portion of this need, the next WWTP expansion is expected to need a permitted discharge capacity higher than the current 3.0 mgd permitted ADWF. As part of this expansion project, the secondary facilities would also be improved to allow for reliable nitrification and denitrification. The City currently estimates that the upgrade of the secondary facilities and the first phase of expansion will take approximately five to seven years to complete. Because this upgrade and expansion will occur concurrently with the renewal for the City's NPDES permit, the City is requesting that the renewed permit accommodate an increase in discharge. To better identify the appropriate increase in permitted capacity needed, the City will complete a detailed facilities planning process to determine the extent and design capacity of the next phase of

4.0 INFRASTRUCTURE ANALYSIS

secondary improvements. Once the facilities planning process has been completed, additional information will be provided to the Regional Board regarding the proposed design flows. The City anticipates completing this process in early 2010.

The City is also planning to construct new biosolids dewatering facilities over the next year to address various operational issues. The City has determined that the preferred long-term biosolids handling option will be to continue to apply Class B biosolids on the existing City-owned property surrounding the WWTP.

Further, the City recently completed (11/09) construction of a pipeline that will allow for effluent to bypass the Effluent Storage Reservoir, thereby improving water quality for a number of parameters of concern, namely total suspended solids, settleable solids, and some metals. Therefore, the effluent water quality characterization presented in the Report of Waste Water Discharge (ROWD) for many parameters is comprised of data predominantly collected upstream of the Effluent Storage Reservoir.

Finally, the City has investigated a number of opportunities for expanding the existing land application system to allow for continued seasonal discharge. Specifically, the City has pursued opportunities for expansion to the east (the Vespoli Property) and to the west (Guttridge Property) and to the north. However, these land owners were not amenable to selling their properties, and expansion beyond the adjacent parcels was determined to be cost prohibitive. Therefore, the City has determined that expanding the land application systems is not feasible. Following the tertiary treatment facility upgrades, the City proposes to discharge to Laguna Creek year-round, while maintaining existing City-owned irrigation areas for biosolids application and agricultural reuse.

Wastewater System Conveyance Capacity Analysis

The City of Galt is served by a system of gravity sewer lines with intermediate lift stations. The system network of sewer lines extends from boundary to boundary of the current City limits. There are two sewer force mains used to deliver pumped wastewater. The major force main conveys all flows from the Live Oak pump station to the City's WWTP, where the incoming flow is recorded and treated before disposal.

In the "Sanitary Sewer System Capacity Analysis", (Boyle Consulting, 11/05), it was concluded that there was no immediate need to increase the pumping capacity of the existing lift station and that structural repairs as piping improvements may be needed in select areas due to years of service and corrosion.

For the balance of the systems, ongoing maintenance efforts focus on identification, prioritizing and scheduling repair and replacement of collection system facilities for improving reliability of the system.

2030 Galt General Plan

The 2030 Galt General Plan is a 20-year policy guide for the physical, economic, and environmental growth and renewal of the City of Galt. The 2030 Galt General Plan comprises the goals, policies, programs, and actions that are based on an assessment of current and future needs and available resources. The table below contains the 2030 Galt General Plan policies that are directly applicable to the proposed project and an evaluation of the consistency of the project with the policies.

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**TABLE 4-2
PROJECT CONSISTENCY WITH RELEVANT 2030 GALT GENERAL PLAN GOALS AND POLICIES:
SANITARY SEWER**

Adopted General Plan Policies	Consistent with Policy	Analysis
<p>PFS-A: Infrastructure Master Plans The City shall prepare, annually review, and update every five years a Water Master Plan, Wastewater Master Plan, Storm Drainage Master Plan, & Pavement Management Plan.</p>	Yes	The inclusion of the Added Area in the SOI will allow the City to plan for future growth. This would include funding programs and infrastructure needs and systems.
<p>PFS-3.2: Sewer Systems The City shall continue to assure the provision of necessary sewer services for the community financed on a benefit received basis or other fair and reasonable method of funding.</p>	Yes	Future annexation of the Added Area would allow the provision of sewer service to future development.
<p>PFS-3.3: Septic Systems The City should not permit the development and use of new individual septic systems within city limits except as may be allowed in the Galt Municipal Code.</p>	Yes	The Added Area SOI Amendment and subsequent annexation would provide adequate municipal sewer service to an unserved area.
<p>PFS-3.4: Sewage Treatment The City shall oppose urban development within the sphere of influence which is not sewered and shall oppose the use of "package treatment plants". Urban development should be considered as less than 2 acre parcels on the west side of the Planning Area and less than 5 acre parcels on the north and east side of the Planning Area.</p>	Yes	Future annexation of the Added Area would result in providing municipal sanitary sewer facilities to an area where none currently exists.
<p>PFS-3.7: Compliance with Clean Water Act The City shall comply with the requirements of the Clean Water act with the intent of minimizing the discharge of pollutants to surface waters.</p>	Yes	Future annexation of the Added Area would result in connection to the City Wastewater System, using enhanced wastewater treatment and discharge criteria in compliance with appropriate regulations.
<p>PFS-3.8: Sewer Services The City should not extend sewer services to areas outside the city limits prior to annexation unless the city amends the Utility Services Areas with LAFCo.</p>	Yes	Any future development proposal within the Added Area, as part of the development review process, would require review of all infrastructure to ensure it is appropriately sized.

4.0 INFRASTRUCTURE ANALYSIS

ADDED AREA LEVEL OF SERVICE AND IMPROVEMENTS

Individual on site septic systems currently service developed properties in the Added Area (approximately 95 single family dwelling units and 6 commercial businesses).

DETERMINATION

The current method of wastewater disposal is inconsistent with City policy for future development, but remains an allowable practice until such time as property is annexed and development occurs which is of a higher intensity or density. Chapter 14, Section 14.10.020(D) of the Galt Municipal Code requires abandonment of septic tanks and appurtenant equipment if the subject property is within 400 feet of the City's system within the city limits. Exceptions are allowed to this requirement, subject to the Director of Public Works.

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4.3 DRAINAGE AND FLOOD CONTROL

EXISTING LEVELS OF SERVICE AND IMPROVEMENTS

Sacramento County

Storm Drainage

The Added Area currently has 100 year flood protection. The Added Area's northern boundary is the southern extent of the 100 year flood plain of Skunk and Laguna Creeks. Sacramento County is the current service provider for storm drainage to the Added Area. Drainage facilities in the area consist of roadside ditches, culverts and drainage pipes at driveways, as well as natural waterways.

City of Galt

Storm Drainage

The City of Galt Public Works Department operates the city's storm drain collection and disposal system. The storm drain system consists of curbs and gutters which collect storm water and direct it into catch basins where it enters an underground system of pipes. The underground piping system then conveys the storm runoff to one of three drainage channels: Dry Creek, Hen Creek, or Deadman's Gulch.

Dry Creek is a natural channel which forms the southern boundary of the city and the boundary between Sacramento County and San Joaquin County to the south. Dry Creek, flowing in a westerly direction, flows into the Mokelumne River which then flows to the Delta area.

Deadman's Gulch flows in a westerly direction generally through the center of the northeast portion of the town. East of SR 99, Deadman's Gulch has been designed and reconstructed to serve as a storm water detention facility in addition to a storm water conveyance facility. This occurs as a result of the culvert structure under SR 99 which meters the flow into Deadman's Gulch west of the highway. This allows the storm water flows from the development occurring east of the highway to better match the channel capacity west of the highway.

The city has one other detention basin which serves as a joint use facility/city park. It is located on the west side of town adjacent to the Greer Middle School. After being detained in the detention basin, the storm flows are pumped to Hen Creek for ultimate disposal. The lift station at Greer Detention Basin is one of only two lift stations in the City of Galt.

The storm drainage system is comprised of pipelines ranging in size from 8-inches to 84-inches in diameter. The larger pipe sizes serve as the outfall structures conveying the storm runoff from the southwest portion of the community to Dry Creek.

Galt has a Phase 1 National Pollutant Discharge Elimination System (NPDES) storm water permit. The City joined with Sacramento County and other cities in the county to obtain the permit during the first round of permitting in the early 1990s.

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The City funds the operation and maintenance of the storm drainage system through a storm drainage monthly utility rate. For the most part, the monthly utility rate is insufficient to fully fund the operation and maintenance of the system and is augmented with gas tax funding. A storm drainage impact fee is assessed new development to fund the construction of the major components of the storm drainage system. New development is required to construct the storm drainage system associated with their projects.

The City has undertaken a Stormwater Master Plan (SMP), which should be completed by March, 2010. The Master Plan will evaluate the existing system and facilities as well as needed new facilities and repairs. The SMP will include the existing City limits and the areas in this proposed SOI Amendment, including the Added Area.

Sacramento Area Flood Control Agency

Flood Protection

The Sacramento Area Flood Control Agency (SAFCA) maintains and improves levees that protect the Sacramento region. SAFCA also finances flood control projects and is responsible for capital improvements to the levee system. SAFCA is a Joint Power Authority (JPA) and not subject to LAFCo purview.

PLANS AND REGULATORY REQUIREMENTS AFFECTING SERVICE

Federal and State

Clean Water Act (CWA)

The federal Clean Water Act (CWA), initially passed in 1972, regulates the discharge of pollutants into watersheds throughout the nation. Section 402(p) of the act establishes a framework for regulating municipal and industrial storm water discharges under the NPDES Program. Section 402(p) requires that storm water associated with industrial activities that discharges either directly to surface waters or indirectly through municipal separate storm sewers must be regulated by an NPDES permit. The City is operating under the following permits:

- NPDES Stormwater Permit No. CAS082597; reissued in September 2008 as Order No. R5-2008-2012
- General Permit (Water Quality Order No. 99-08-DWQ) for construction activities
- General Permit (Water Quality Order No. 5-00-175) for dewatering and other low threat discharges to surface waters
- General Permit (Water Quality Order No. 98-03-DWQ) for stormwater discharge associated with industrial activities

The State Water Resources Control Board (SWRCB) is responsible for implementing Section 402 of the Clean Water Act and does so through issuing National Pollution Discharge Elimination System (NPDES) permits to cities and counties through regional water quality control boards. Sacramento County is located within a portion of the State that is regulated by the Sacramento Main Office of the Central Valley Regional Water Quality Control Board (RWQCB). The City is covered under the NPDES Stormwater Permit No. CAS082597. This permit was reissued in September 2008 as Order No. 2008-0142. The permit requires that the City impose water quality and watershed protection

4.0 INFRASTRUCTURE ANALYSIS

measures for development projects. The intent of the waste discharge requirements in the NPDES Permit is to attain water quality standards and protection of beneficial uses consistent with the Basin Plan through the effective implementation of Best Management Practices (BMPs) to reduce pollutants in stormwater discharges to the maximum extent practicable (MEP).

A key component of the NPDES permit is the ongoing implementation of the Stormwater Master Plan for the City. It is anticipated that the SMP will address such issues as public education and outreach, commercial/industrial control, detection and elimination of illicit discharges, construction stormwater control, post-construction stormwater control for new development and redevelopment, and pollution prevention/good housekeeping for municipal operations. The City anticipates identification of a range of BMPs and measurable goals to address the stormwater discharges in the City. As part of the SMP, there are several regulations/procedures in place that implement the SMP that include the Grading, Erosion and Sediment Control Ordinance, the Stormwater Management and Discharge Control Ordinance, and Construction and Post Construction Standards. A key component of this compliance is implementation of the SMP construction and new development elements that requires stormwater quality source controls, treatment controls and/or BMPs in project design for both construction and operation. Post-construction stormwater quality controls could include use of regional water quality control features (e.g., detention basins) for large developments, use of treatment-control measures (swales, filter strips, media filters and infiltration), source controls (e.g., spill prevention, proper storage measures and clean-up procedures).

The SWRCB has issued a statewide General Permit (Water Quality Order No. 99-08-DWQ) for construction activities within the state. The Construction General Permit (CGP) is implemented and enforced by the RWQCBs. The CGP applies to construction activities that disturb one acre or more and requires the preparation and implementation of a Storm Water Pollution Prevention Plan (SWPPP) that requires control of pollutant discharges that utilize the best available technology economically feasible (BAT) and best conventional pollution control technology (BCT) to meet water quality standards.

The SWRCB has also issued a statewide General Permit (Water Quality Order No. 97-03-DWQ) for regulating storm water discharges associated with industrial activities. This General Permit requires the implementation of management measures that will achieve the performance standard of best available technology economically achievable (BAT) and best conventional pollutant control technology (BCT). It also requires the development and implementation of Storm Water Pollution Prevention Program (SWPPP), a monitoring plan, and the filing of an annual report.

Certain actions also need to conform to a General Permit (Water Quality Order No. 5-00-175) that requires that a permit be acquired for dewatering and other low threat discharges to surface waters, provided that they do not contain significant quantities of pollutants and are either (1) four months or less in duration, or (2) the average dry weather discharge does not exceed 0.25 mgd. Examples of activities that may require the acquisition of such a permit include well development water, construction dewatering, pump/well testing, pipeline/tank pressure testing, pipeline/tank flushing or dewatering, condensate discharges, water supply system discharges, and other miscellaneous dewatering/low threat discharges.

Federal Emergency Management Agency (FEMA)

The City of Galt and County are participants in the National Flood Insurance Program (NFIP), a Federal program administered by FEMA. Participants in the NFIP must satisfy certain mandated

4.0 INFRASTRUCTURE ANALYSIS

floodplain management criteria. The National Flood Insurance Act of 1968 has adopted as a desired level of protection, an expectation that developments should be protected from floodwater damage of the Intermediate Regional Flood (IRF). The IRF is defined as a flood that has an average frequency of occurrence on the order of once in 100 years although such a flood may occur in any given year. Communities are occasionally audited by FEMA and DWR to ensure the proper implementation of FEMA floodplain management regulations.

Local

2030 Galt General Plan

The 2030 Galt General Plan is a 20-year policy guide for the physical, economic, and environmental growth and renewal of the City of Galt. The City's General Plan comprises the goals, policies, programs, and actions that are based on an assessment of current and future needs and available resources. The table below contains the 2030 Galt General Plan policies that are directly applicable to the proposed project and an evaluation of the consistency of the project with the policies.

**TABLE 4-3
PROJECT CONSISTENCY WITH RELEVANT 2030 GALT GENERAL PLAN GOALS AND POLICIES:
DRAINAGE**

Adopted General Plan Policies	Consistent with Policy	Analysis
PFS-4: To collect and dispose of stormwater in a manner that protects the city's residents and property from the hazards of flooding, manages stormwater in a manner that is safe and environmentally sensitive, and enhances the environment.	Yes	The inclusion of the Added Area in the City's SOI will allow the City to include this area when planning for future growth and facility needs.

Sacramento Area Flood Control Agency (SAFCA)

SAFCA was formed in 1989 by local agencies to address the deficiencies in Sacramento's flood control system identified by the United States Army Corps of Engineers (USACOE) following the flood of 1986. Through a joint exercise of powers agreement, the City of Sacramento, Sacramento County, Sutter County, the American River Flood Control District, and Reclamation District 1000 (RD1000) pooled their common flood control authorities, established a management structure, and identified a program for improving the Sacramento area's flood control system.

SAFCA has also formed several Assessment Districts. Assessment Districts that incorporate the project site include:

- Section 103 of the Sacramento Area Flood Control Act, Operation & Maintenance Assessment District for the purpose of funding operation and maintenance activities for completed projects and to accumulate a fund that may be used to advance the cost of selected SAFCA projects.

4.0 INFRASTRUCTURE ANALYSIS

- Consolidated Capital Assessment District (previously referred to as Capital Assessment District #4 in Draft Engineer's Report) for the purpose of funding the local share of costs for capital improvements to Sacramento area levees and Folsom Dam, debt service on bonds sold to pay for the North Area Local Project, and the cost of assuring levee integrity over the life of the project.

City of Galt – Chapter 16.10 of the Galt Municipal Code (Storm Water Protection)

The City's Storm Water Ordinance sets forth rules and regulations to control land disturbances, landfill, soil storage, pollution, and erosion and sedimentation resulting from construction activities. Provisions contained therein are intended to avoid pollution of watercourses with nutrients, sediments, or other materials generated or caused by surface water runoff. The ordinance was also adopted as a part of the City's compliance requirements for the City's NPDES Permit.

The Ordinance also sets forth rules and regulations controlling non-stormwater discharges to the stormwater conveyance system, by eliminating discharges to the stormwater conveyance system from spills, dumping, or disposal of materials other than stormwater, and by reducing pollutants in urban stormwater discharges to the maximum extent practicable. The ordinance is intended to assist in the protection and enhancement of the water quality of watercourses, water bodies, and wetlands in a manner pursuant to and consistent with the Federal Water Pollution Control Act, Porter-Cologne Water Quality Control Act, and National Pollutant Discharge Elimination System (NPDES) Permit No. CAS082597, as such permit is amended and/or renewed.

STUDY AREA LEVEL OF SERVICE AND IMPROVEMENTS

Flood protection is provided on a regional basis and is already provided to the Added Area. In 2005, the flood protection level provided was considered a 100-year flood risk protection, considered a moderate-risk chance of flooding.

DETERMINATION

The potential development and eventual buildout of the Added Area will increase runoff on site, and will require the construction and maintenance of additional drainage infrastructure and facilities to ensure adequate service. The project includes planning for sufficient facilities to accommodate the increased drainage requirements. The Added Area currently has 100-year flood protection. The Added Area is currently receiving drainage service from Sacramento County and flood protection from SAFCA. The current service providers are capable of providing adequate drainage and flood control service to serve the Added Area.

The reorganization will not result in a reduction in the ability of the Sacramento Area Flood Control Agency to provide services to residents or businesses within its boundaries.

4.0 INFRASTRUCTURE ANALYSIS

4.4 SOLID WASTE

The Added Area is currently within the service boundaries of the Sacramento County Municipal Services Agency, Department of Waste Management & Recycling, but service is provided by mostly private franchised hauling companies for customers. The private hauling companies are under a franchise agreement with the Sacramento Regional Solid Waste Authority to perform collection and disposal at properties and convey waste to landfills and recycling stations, as appropriate. Private providers do not fall under the jurisdiction of LAFCo.

Upon annexation to the City, solid waste collection and disposal for commercial, industrial, and multi family residential units within the Added Area would be serviced under the City's franchise agreement with California Waste Recovery Systems.

EXISTING LEVELS OF SERVICE AND INFRASTRUCTURE

Sacramento Regional Solid Waste Authority

The Sacramento Regional Solid Waste Authority was formed in December 1992 to assume the responsibilities for the solid waste, recycling and disposal needs in the Sacramento area. Current members include the City of Sacramento, the City of Citrus Heights and the Sacramento County Board of Supervisors.

The SWA is a Joint Powers Authority (JPA), funded by franchisee fees and governed by a Board of Directors consisting of elected officials from the City of Sacramento and the unincorporated area of Sacramento County.

The SWA regulates commercial solid waste collection by franchised haulers through ordinances. The Sacramento County Waste Management and Recycling Division provide staffing for the Solid Waste Authority.

City of Galt Waste Management and Recycling

California Waste Recovery Systems (CWRS), based in Woodbridge, CA, currently provides residential and commercial solid waste collection within the city via a franchise agreement. The term of the current franchise agreement is from July 1, 2007 to February 28, 2016. CWRS provides 60 gallon trash and recycling carts, 90 gallon green waste carts, and 1-to-40 cubic yard containers for commercial uses. The City offers curbside recyclable and green-waste collection, an annual clean-up day, and household hazardous waste collection event for residents.

The City of Galt's new diversion program is consistent with SB1016, Solid Waste Disposal Measurement Act, 2007, and exceeds the CIWMB calculated disposal rate of 4.1 pounds/person/day by approximately 19% or 3.3 pounds/person/day. The City's most recent Annual Report (2007), was approved by the CIWMB in April, 2009.

LANDFILLS

There are no landfills located within the City of Galt. Waste from the city is disposed of in the following locations:

4.0 INFRASTRUCTURE ANALYSIS

- North County Landfill (San Joaquin County)
- Sacramento County Landfill (Kiefer, Sacramento County / City of Citrus Heights Regional Agency)

CERTIFIED USED OIL CENTERS

Galt has three certified used oil collection centers located at:

1. AutoZone, 1018 C Street
2. Jiffy Lube, 10340 Twin Cities Road
3. Kragen, 10370 Twin Cities Road

Plans and Regulatory Requirements Affecting Service

State

California Integrated Waste Management Act (AB939 and SB1016)

To minimize the amount of solid waste that must be disposed of by transformation (i.e. recycling) and land disposal, the State Legislature passed the California Integrated Waste Management Act of 1989 (AB939), effective January 1990. According to AB 939, all cities and counties are required to divert 50 percent of all solid waste from landfill facilities by January 1, 2000.

SB1016, adopted in 2007, builds on AB939 compliance requirements by implementing a simplified measure of jurisdictions' performance. SB1016 accomplishes this by changing to a disposal-based indicator—the per capita disposal rate—which uses only two factors: a jurisdiction's population (or in some cases employment) and its disposal as reported by disposal facilities.

The City exceeds its disposal requirement by approximately 19% for all solid waste from landfill facilities. Solid waste plans are required to explain how each city's AB 939 plan will be integrated with the respective county plan. They must promote (in order of priority) source reduction, recycling and composting, and environmentally safe transformation and land disposal. Cities and counties that do not meet this mandate are subject to \$10,000 per day fines. As a result, each community in the County has developed a number of recycling programs for residents and businesses.

Local

Sacramento LAFCo Policies, Standards and Procedures

Sacramento LAFCo Policies, Standards and Procedures do not specifically address provisions associated with solid waste services. However, these provisions do require that proposed annexations are consistent with applicable service elements of the Sphere of Influence of the City and that adequate services be provided within the time frame needed for the inhabitants of the annexation area (Section I, Standard Number 4). In addition, LAFCo requires that the annexation provide for the lowest cost and highest quality of urban services (Section I, Standard Number 5).

4.0 INFRASTRUCTURE ANALYSIS

As discussed further below, the City would be able to provide adequate solid waste services for the proposed project consistent with LAFCo provisions.

City of Galt General Plan

The 2030 Galt General Plan is a 20-year policy guide for the physical, economic, and environmental growth and renewal of the City of Galt. The City's General Plan comprises the goals, policies, programs, and actions that are based on an assessment of current and future needs and available resources. The City General Plan has solid waste policies regarding solid waste which are to provide adequate solid waste disposal facilities and services for, collection, storage and reuse of refuse. The General Plan policies have been included in the table below. The policies are directly applicable to the proposed project, and present an evaluation of the consistency of the project with these statements.

**TABLE 4-4
PROJECT CONSISTENCY WITH RELEVANT 2030 GALT GENERAL PLAN GOALS AND POLICIES:
SOLID WASTE**

Adopted General Plan Policies	Consistent with Policy	Analysis
<p>PFS-5.1: Waste Collection The City shall require waste collection in all new developments.</p> <p>PFS-5.2: Waste Reduction The City shall promote maximum use of solid waste reduction, recycling, composting, and environmentally-safe transformation of wastes.</p> <p>PFS-5.4: Solid Waste Recycling The City shall encourage recycling in public and private operations to reduce demand for solid waste disposal capacity.</p> <p>PFS-5.7: Construction Debris Recycling The City shall require the recycling of construction debris to the extent practicable.</p>	Yes	Future annexation of the Added Area to the City of Galt would require the provision of adequate solid waste services, including recycling, composting and waste reduction.

ADDED AREA LEVEL OF SERVICE AND INFRASTRUCTURE

There are not currently solid waste projections for the Added Area site as it is predominantly vacant and undeveloped. Service will be very similar to current service levels within the city, but will be provided by the City's franchised hauler. Disposal sites will also remain the same as identified previously.

DETERMINATION

The City of Galt will continue to use CWRS as its franchise hauler for the foreseeable future. This will include waste and recyclables for all residential and non-residential development. Capacity exists at existing landfill facilities used by the City.

4.0 INFRASTRUCTURE ANALYSIS

4.5 CIRCULATION AND ROADWAYS

There are a variety of local roadways and facilities proximate to the Added Area. The Sacramento County Department of Transportation currently maintains the local roadways within unincorporated areas of the county, including the Added Area. The California Department of Transportation (Caltrans) maintains SR-99 and Twin Cities Road SR-104 (east of SR-99) in the vicinity of the Added Area. The City of Galt maintains the roadway system in the City limits, south of the Added Area. Roadway infrastructure considered herein includes roadways, sidewalks, traffic signals, signage, and other facilities located within the right-of-way for local and regional roadways.

Existing Levels of Service

Sacramento County Department of Transportation

The Sacramento County's Department of Transportation is responsible for planning, improving, operating and maintaining a transportation system within the County. The roadway infrastructure that the County currently maintains within the Added Area includes Twin Cities Road (west of SR-99), Bergeron, McKenzie, Hauschildt, and Cherokee Roads. With the exception of Twin Cities Road, which is classified as an arterial, all other roads are rural collectors.

According to the Sacramento County Draft General Plan, the county has no plans to widen these roads through 2030.

City of Galt's Department of Public Works

The City of Galt's Department of Public Works is responsible for maintaining the City's transportation infrastructure, which includes engineering, construction, on-street parking, and street maintenance services. The Street Services Division maintains and repairs the City roads, curbs, gutters, sidewalks, streetlights (City owned only), signalized intersections, traffic signs and rights-of-way throughout the City. Landscape medians are maintained by the City Parks & Recreation Department. Additionally, the City and Sacramento County have worked cooperatively in maintaining streets, where joint jurisdiction exists.

South County Transit

The South County Transit (SRT) provides bus service to the Galt and South Sacramento County area. SCT programs include dial-a-ride and fixed services in the Galt area, daily fixed route connection services between Galt, Elk Grove and Lodi and services to outlying areas of S. Sacramento County and the Delta. SCT operates 12 vans covering the service area. In FY2007, SCT provided services to approximately 58,000 passengers. (Source: Short Range Transit Plan Update 02/08).

4.0 INFRASTRUCTURE ANALYSIS

Plans and Regulations Governing Service

State

State of California Transportation Concept Reports

Caltrans prepares Transportation Concept Reports (TCR), which is a long-term planning document for the state highways, for each highway in the State. The TCR for SR-99 was completed in May 2004 and is currently being updated. The TCR for SR-104 was completed January 2006. No facility improvements have been completed.

Local

Metropolitan Transportation Plan (MTP) for 2035

The MTP-2035 (SACOG, adopted March 20, 2008) is a long-range planning document for identifying and programming roadway improvements throughout the Sacramento region. The MTP2035 invests \$42 billion over 28 years, proactively links transportation, land use and air quality. This MTP gives individuals more options for how to get around, with lots of investments for people to walk, bike or use transit in our communities. The MTP2035 focuses on six principles: Smart Land Use, Environmental Quality & Sustainability, Financial Stewardship, Economic Vitality, Access & Mobility, and Equity & Choice.

The MTP2035 builds on the SACOG Blueprint Preferred Growth Scenario, which envisions more housing and transportation choices and promotes better land uses and quality design for our region in through 2050. The Blueprint encourages more livable communities by: providing a variety of transportation choices; offering housing choices and opportunities; taking advantage of compact development; using existing assets; providing mixed land uses; preserving open space, farmland, natural beauty, through natural resources conservation; and encouraging distinctive, attractive communities with quality design. The \$42 billion planned in the MTP2035 provides the infrastructure needed to support the Blueprint influenced land uses in local jurisdictions across the six-county region.

City of Galt General Plan

The City of 2030 Galt General Plan is a 20-year policy guide for the physical, economic, and environmental growth and renewal of the City of Galt. The City's General Plan comprises the goals, policies, programs, and actions that are based on an assessment of current and future needs and available resources. The current General Plan sets forth a level of service standard of "D" on a scale of A to F, with F representing congestion of local roads within the project area.

4.0 INFRASTRUCTURE ANALYSIS

**TABLE 4-5
PROJECT CONSISTENCY WITH RELEVANT 2030 GALT GENERAL PLAN GOALS AND POLICIES:
CIRCULATION**

Adopted General Plan Policies	Consistent with Policy	Analysis
<p>Goal C-1: To provide for the long-range planning and development of the City's street system to ensure the safe and efficient movement of people and goods.</p>	Yes	Inclusion of the Added Area in the City's SOI would not result in changes to the current service provided by the County; however, it would allow the area to be considered for future development when planning improvements to the City's street system.
<p>C-1.3: Levels of Service The City should develop and manage its roadway system to maintain LOS "E" on all streets and intersections within a quarter-mile of State Routes, along A Street and C Street between State Route 99 to the railroad tracks, and along Lincoln Way between Pringle Avenue to Meladee Lane. The City should development a LOS "D" or better on all other streets.</p>	Yes	Annexation of the Added Area would allow coordinated development, including a well-connected transportation network.

City of Galt Bicycle Transportation Plan (BTP)

The Bicycle Transportation Plan identifies existing and planned bicycle routes and pedestrian/bicycle bridge crossings in the City of Galt. The Plan also contains design, safety, and traffic control standards for use in constructing and/or upgrading facilities and is scheduled to be updated in 2010. Upon Annexation of the Added Area, the BTP would be updated to include these lands.

Added Area Level of Service and Infrastructure

Bicycle and pedestrian facilities are currently limited within the project vicinity. Within the Added Area, all streets in the area have dirt/gravel shoulders and no sidewalks or bicycle lanes. The only exception is on the south side of Twin Cities Road, which has both sidewalks and bicycle lanes.

The Sacramento Regional Transit District (RT) provides public transit service in the Sacramento region, but does not provide services within the Added Area or Galt.

The City has developed a Transportation Capital Improvement Program (TCIP, 2007) that prioritizes the City's transportation programs and projects regarding services such as: Major Street Improvements, street maintenance, reconstruction, traffic signals, alternate modes and rehabilitation, streetscapes and sidewalks. The TCIP also looks at development-driven projects affecting the City. It prioritizes projects within each program area and helps identify transportation projects that are needed. The goals of the TCIP are to create a street system which will ensure the safe and efficient

4.0 INFRASTRUCTURE ANALYSIS

movement of people and goods, create and maintain a street system that protects residential neighborhoods from unnecessary levels of traffic, increase traffic capacity, and achieve a Level of Service D or better on City streets. The City is undertaking an update of the TCIP currently and will be completed in Jan. 2010. Figure 4.3 is a draft diagram of the proposed street, intersection, and overpass improvements contemplated in the 2030 Galt General Plan.

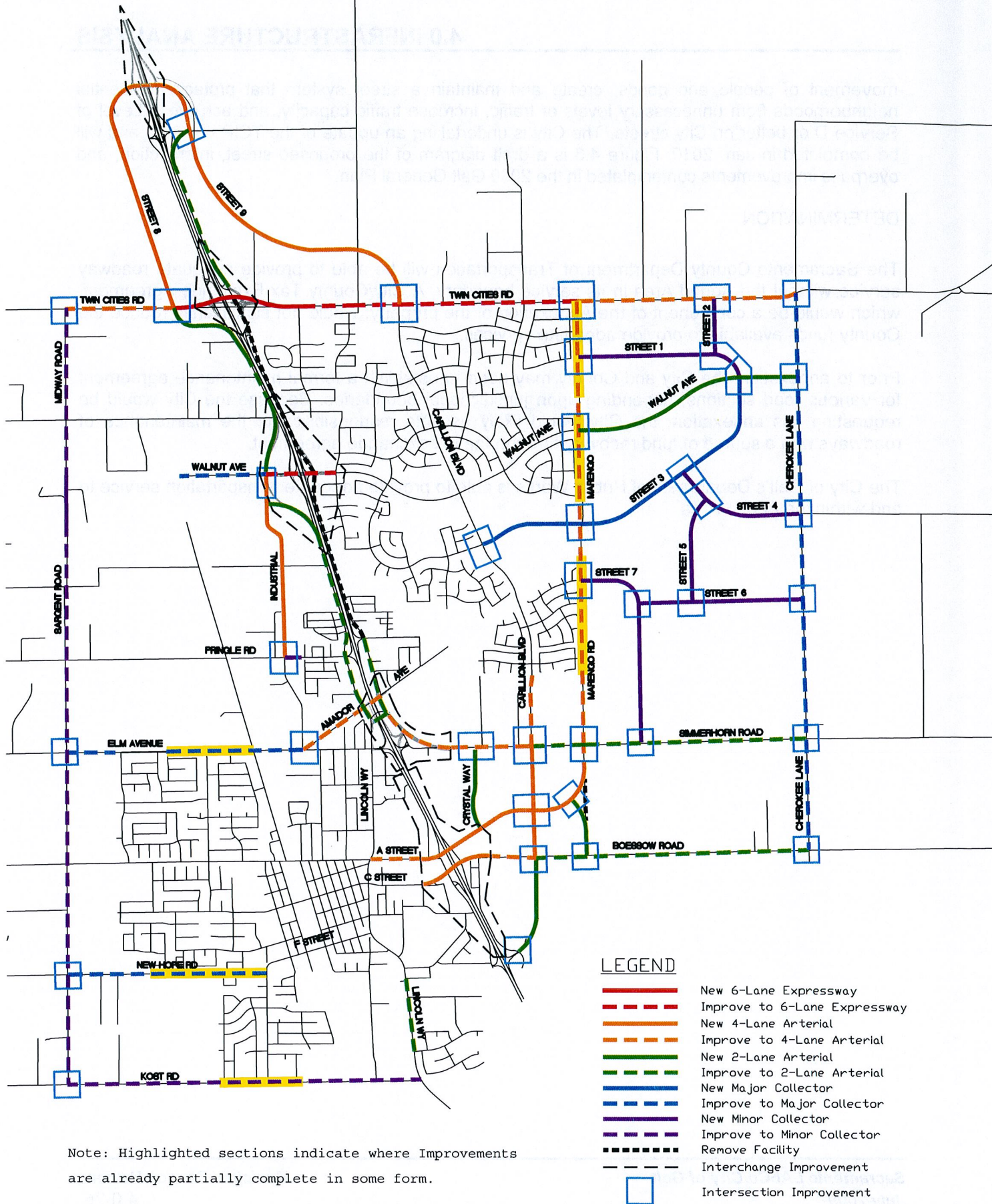
DETERMINATION

The Sacramento County Department of Transportation will be able to provide adequate roadway service without the Added Area in its service boundary. A City/County Tax Exchange Agreement, which would be a component of the Annexation of the property, would not significantly reduce the County funds available to provide adequate services.

Prior to annexation, the City and County may need to establish a formal maintenance agreement for various road sections, depending upon jurisdictional boundaries. Because the City would be requesting this annexation, the City would likely assume responsibility for the maintenance of roadways with a source of fund recovery through the tax exchange agreement.

The City of Galt's Department of Public Works is able to provide adequate transportation service to and within the Added Area.

Figure 4.3 - Transportation Capital Improvement Program Map



Note: Highlighted sections indicate where Improvements are already partially complete in some form.

Note: Highlighted sections indicate where improvements are already partially complete in some form

4.0 INFRASTRUCTURE ANALYSIS

4.6 PUBLIC SAFETY

4.6.1 FIRE PROTECTION

The Added Area is currently within the service boundary of the Cosumnes Community Service District (CCSD). Upon annexation to the City, fire protection service will remain the same.

District Structure and Staff

The Cosumnes Community Services District (CCSD) Fire Department was formed in November 2006 when the Elk Grove Community Services District Fire Department reorganized with the Galt Fire Protection District. The District provides fire and life safety services to Elk Grove and Galt, as well as the interceding unincorporated area and parks and recreation services to Elk Grove. The District extends into some outlying areas of Sacramento County bordering Elk Grove and Galt. All of the territory previously served by the Galt Fire Protection District is now served by CCSD.

The District serves a population of approximately 177,000 people in a 157-square mile district. In addition, ambulance transport services are provided to the communities of Wilton, Herald, Courtland, and Walnut Grove, which creates an emergency medical services delivery area of 360 square miles.

Existing levels of Service and Infrastructure

All fire and emergency services in the County of Sacramento have developed a Joint Powers Authority (JPA) for a unified service area dispatch system, (i.e. 911). Under the JPA, the closest unit available is dispatched to an incident and service area boundaries are not an issue when an incident occurs. The JPA does not include a reimbursement component between responders.

The Insurance Services Office (ISO) rating is the recognized classification for a fire department or district's ability to provide fire protection to a community. According to the ISO, newly developing urban areas should have a fire station opened and staffed within 1½ miles of all commercial development and 2 ½ miles from all residential development when "build-out" exceeds 20 percent of the planned area.

Class 1 represents the best public protection and Class 10 indicates no protection.

Cosumnes Community Service District, Fire Department	
City of Galt	ISO Class 4 Rating*
City of Elk Grove	ISO Class 3 Rating*
Sacramento County	ISO Class 3 Rating*

*For "watered" areas only.

This ISO Class Ratings listed above are for their respective service areas with established water distribution systems and hydrants.

4.0 INFRASTRUCTURE ANALYSIS

Cosumnes Community Services District, Fire Department

The CCSD provides emergency and non-emergency life-safety services to the public, including Elk Grove, Galt, and Sacramento County. Eight stations are directly responsible to mitigate a wide variety of emergency incidents 24/7. In 2008, the District responded to over 14,076 alarms. In addition to fire and rescue services, the District provides Advanced Life Support medics throughout its service area.

Plans and Regulations Affecting Service Provision

State

California Occupational Safety and Health Administration

In accordance with California Code of Regulations, Title 8 Sections 1270 "Fire Prevention" and 6773 "Fire Protection and Fire Equipment", the California Occupational Safety and Health Administration (Cal OSHA) has established minimum standards for fire suppression and emergency medical services. The standards include, but are not limited to, guidelines on the handling of highly combustible materials, fire hose sizing requirements, restrictions on the use of compressed air, access roads, and the testing, maintenance and use of all fire fighting and emergency medical equipment.

California Fire Code (CFC)

The California Fire Code (based on the International Fire Code) contains regulations relating to construction, maintenance, and use of buildings. Topics addressed in the code include fire department access, fire hydrants, automatic sprinkler systems, fire alarm systems, fire and explosion hazards safety, hazardous materials storage and use, provisions intended to protect and assist fire responders, industrial processes, and many other general and specialized fire-safety requirements for new and existing buildings and the surrounding premises. All fire agencies in the state are required to enforce the regulations contained within the CFC.

Amendments to the CFC germane to local topographical, climactic and geological conditions are allowed to be adopted by local legislative action. The City of Galt recently adopted the same local amendments for enforcement.

Other Regulations

State fire regulations are set forth in Sections 13000 *et seq* of the California Health and Safety Code, which includes regulations for building standards (as set forth in the California Building Code), fire protection and notification systems, fire protection devices such as extinguishers, smoke alarms, high-rise building, childcare facility standards, and fire suppression training. Additional requirements listed within California Code of Regulations Titles 19 and 24 are required to be enforced.

4.0 INFRASTRUCTURE ANALYSIS

Local

Sacramento County LAFCo Policies, Standards and Procedures

Sacramento County Local Agency Formation Commission (LAFCo) Policies, Standards and Procedures do not specifically address provisions associated with fire protection services. However, these provisions do require that proposed annexations are consistent with applicable service elements of the Sphere of Influence of the City and that adequate services be provided within the time frame needed for the inhabitants of the annexation area (Section I, Standard Number 4). In addition, LAFCo requires that the annexation provide for the lowest cost and highest quality of urban services (Section I, Standard Number 5). Any proposed annexation by the City would result in the provision of adequate fire protection services consistent with LAFCo provisions.

City of Galt Municipal Code

Chapter 15.28 of the City's Municipal Code sets forth the guidelines for the CCSD, which include such regulations as those associated with the powers and duties of the fire chief and other associated activities associated with the powers granted to the CCSD. Chapter 15.28, Fire Code adopts the International Fire Code with such deletions, amendments, and additions thereof as set forth in the chapter. Additional fire regulations utilized by the City include California Code of Regulations Title 24 (California Building Standards Code).

The City of Galt also requires sprinkler fire suppression systems in all new residential developments.

2030 Galt General Plan

The Public Facilities Services Element was adopted in April, 2009. The table below identifies the City's General Plan fire service policies that are directly applicable to the proposed project, and presents an evaluation of the consistency of the project with these statements.

**TABLE 4-6
PROJECT CONSISTENCY WITH RELEVANT 2030 GALT GENERAL PLAN GOALS AND POLICIES:
FIRE PROTECTION**

Adopted General Plan Policies	Consistent with Policy	Analysis
Goal PFS-7: To protect residents, employees, and visitors in Galt from injury and loss of life and to protect property from fires.	Yes	Annexation of the Added Area would not result in changes to the current service provided by the CCSD and existing automatic aid agreements with other fire service jurisdictions, which allow for the closest units to respond rapidly to emergency events without additional cost.
PFS-J: New Fire Stations The City shall work with the CCSD Fire Department to identify and site new fire stations in accordance with the "maximum fire station siting zones" identified on the Land Use and Circulation Diagram.	Yes	Identification and construction of new fire facilities will enhance the fires services for the Added Area.

4.0 INFRASTRUCTURE ANALYSIS

Adopted General Plan Policies	Consistent with Policy	Analysis
<p>PSF-7.1: Fire Protection</p> <p>The City shall continue to support the CCSD Fire Department for fire protection and emergency medical service capable of meeting the needs of the community based on the benefit received. In addition, the City shall work with the CCSD regarding necessary public fire facilities, equipment, and operational costs of the provision of fire prevention, fire protection, and emergency medical services to Galt residents.</p>	<p>Yes</p>	<p>The Added Area SOI Amendment ensures that the City will grow in a logical manner and allows the Fire Department to plan for future growth.</p>

Cosumnes Community Services District Strategic Plan

The CCSD has a current Strategic Plan that helps guide mid and long term planning efforts for facility siting and operations.

ADDED AREA LEVEL OF SERVICE AND INFRASTRUCTURE

Currently, the CCSD has two fire stations located in Galt.

The nearest Fire Station to the proposed SOI is located at 1050 Walnut Avenue. The Walnut Avenue Station #46 is staffed 24/7 by five firefighters operating one Type 1 fire engine, one Type III fire engine and a medic ambulance. It is located between approximately one and three miles from various locations in the Added Area. The next closest station is Station #45 which is located downtown and is between 4.5 and 7 miles to various locations in the Added Area. The CCSD estimates current response times to the Added Area of between three minutes to the closest location in the Added Area (the intersection of Hauschildt Road and Twin Cities Road) and 5 minutes, 30 seconds to the most distant location in the Added Area (Highway 99 north of Mingo Road). It should be noted that additional road networks that may be developed in the Added Area will impact response times, particularly to the west of Highway 99, where access is limited to the overpass at Twin Cities Road. (John Ebner, CCSD, 2009)

As requested by the CCSD, the City of Galt identified areas for future fire stations that will service the Added Area in the 2030 Galt General Plan. Construction of necessary fire protection facilities will occur concurrent with future development of the Added Area as outlined by the policies addressing station distribution and concentration in the CCSD Strategic Plan. These policies were put in place to ensure that there are adequate fire and rescue services in the Cosumnes Fire service area.

The CCSD's response time goal for fire and emergency medical response is to arrive on scene within six minutes of initial dispatch, 90 percent of the time. (John Ebner, CCSD, 2009)

The CCSD currently has a Class 4 ISO rating within this area, based on the type and extent of training provided to fire personnel and the existing water supply.



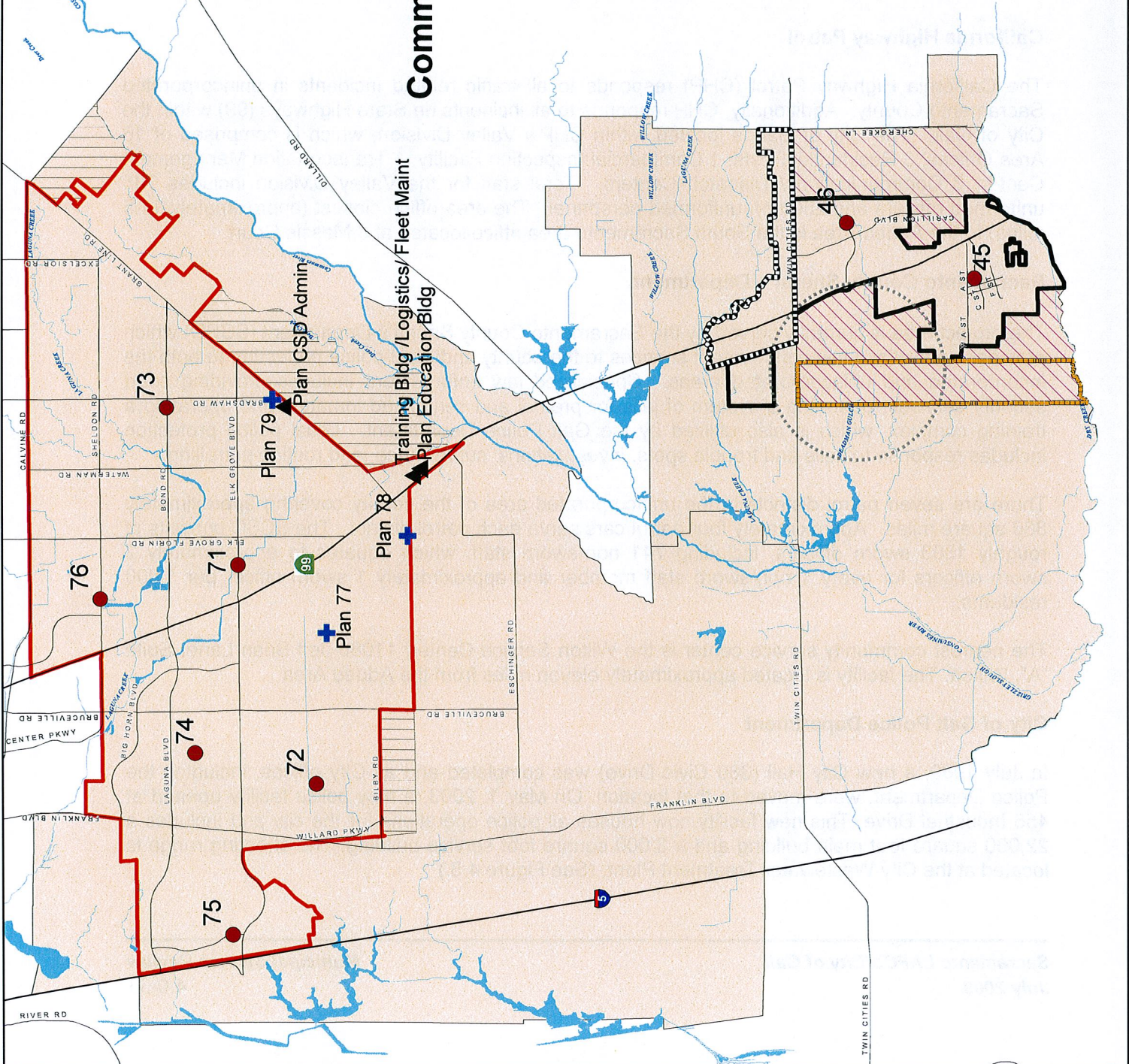
Cosumnes Community Services District

District Boundary
with
City Limits



N. Gorman - JUNE 2009
Calif. State Plane Zone 2 NAD 83

- Legend**
- Fire Stations - EXISTING
 - ⊕ Fire Stations - PLANNED
 - ▲ CSD Facility - PLANNED
 - ▭ Galt City Limits
 - ▭ Galt City SOI
 - ▭ City of Elk Grove Limits
 - ▭ City of Elk Grove SOI
 - ▭ FUTURE Fire Station Coverage Area
 - ▭ Proposed Galt SOI
 - ▭ Possible Detachment Area from Galt City SOI Existing



4.0 INFRASTRUCTURE ANALYSIS

4.6.2 POLICE

POLICE

The site is currently within the service boundaries and served by the Sacramento County Sheriff's Department. All fire and emergency services in the County of Sacramento have developed a Joint Powers Authority (JPA) for a unified service area dispatch system. The City of Galt's Police Department also provides services to the Added Area through the mutual aid agreement. Upon annexation to the City, service will be provided by the City of Galt's Police Department.

EXISTING LEVELS OF SERVICE AND IMPROVEMENTS

California Highway Patrol

The California Highway Patrol (CHP) responds to all traffic related incidents in unincorporated Sacramento County. Additionally, CHP responds to all incidents on State Highways (99) within the City of Galt. The City of Galt is located within CHP's Valley Division, which is comprised of 16 Area Offices, 3 Residential Posts, 1 Commercial Inspection Facility, 1 Transportation Management Center, 3 Communications/ Dispatch Centers. Total staff for the Valley Division includes 785 uniformed officers and 250 non-uniformed personnel. The area office closest (approximately 14.5 miles) to the Added Area is the South Sacramento area office located at 6 Massie Court.

Sacramento County Sheriff's Department

The project area is currently served by the Sacramento County Sheriff's Department (SCSD) which provides specialized law enforcement services to the county and local police protection to both the incorporated and unincorporated areas. Specialized law enforcement includes providing court security services, operating a system of jails for pretrial and sentenced inmates, and operating a training complex, which is also utilized by the Galt Police Department. Local police protection includes response to calls and trouble spots, investigations, surveillance, and routine patrolling.

There are seven patrol districts in the unincorporated area of the county covering approximately 880 square miles. Approximately four patrol cars serve each patrol district. The SCSD consists of roughly 1503 sworn officers, including 741 non-sworn staff, which equates to approximately 2 sworn officers for every 1 non-sworn staff member and approximately 1 sworn officer per 1,000 residents.

The nearest community service center is the Wilton Service Center, 11080 Jeff Brian Lane, Suite "A", Wilton. The facility is located approximately eleven miles from the Added Area.

City of Galt Police Department

In July 1989, a new City Hall (380 Civic Drive) was completed and all City offices, including the Police Department, were moved to that location. On May 1, 2003, a new police facility opened at 455 Industrial Drive. This new facility now houses all police operations for the city and includes a 22,000 square foot main building and a 3,000 square foot service building. The shooting range is located at the City Wastewater Treatment Plant. (See Figure 4.5.)

4.0 INFRASTRUCTURE ANALYSIS

Funding for the Police Department comes primarily from the City's General Fund. A portion of its operational expenses dealing with traffic safety is funded by the Traffic Safety Fund. The Recreation Fund pays for the portion of the expenses dealing with the Galt Market. The department also receives periodic grants and entitlements from the State and Federal governments. In addition, the Police Department has two dedicated fund sources for personnel: the Public Safety Community Facilities District, 2005 (CFD), and Measure "R" sales tax revenues.

The Public Safety CFD currently generates approximately \$115,000 annually, funding police services. Measure "R" was approved by the City residents in 2008, which added a ½ cent sales and use tax solely for police services in accordance with the measure. For FY 09-10, it is estimated to generate approximately \$515,000. The City hired three sworn officers and one dispatcher as of November, 2009. The actual number of hires will be dependent upon which step and grade they are initially hired at.

In 1988, the Police Department provided a service level of 1.82 officers per 1,000 residents. Over the years that ratio has decreased and present levels are 1.42 officers per 1,000 residents. Police staff recommends that the current level of service should not decrease. The Police Department estimates that they will require an additional 12 officers by the year 2020 (assuming a population of 37,000). The following Table shows the 2009 police staff positions and levels for the city.

2009 Galt Police Staffing Positions and Levels

Chief of Police	1
Administrative Assistant	1
Lieutenant	2
Sergeant	7
Police Officer	18
Dispatcher/COS	8
Records/Dispatch Supervisor	1
Records Clerk	1
Volunteers	20
Crime Prevention Coordinator	1

Source: 2008-2010 City of Galt Budget

Special Assignments and Community Services

The Galt Police Department is involved in various special assignments and community service programs. The table below shows the number of officers assigned or trained in special programs.

**Number of Officers Assigned to
Special Assignments and Community Service**

Number	Position
2	Special Weapons and Tactics Team (SWAT Regional Team of 20)
1	Traffic (including one part-time)
5	Crime Scene Team
2	K-9 Units
5	Field Training Officers
2	Special Team Enforcement Program (STEP)

Source: Galt Police Department, 2009

4.0 INFRASTRUCTURE ANALYSIS

Facilities, Equipment Needs and Planned Improvements

With the new police facility at 455 Industrial Drive, the current and foreseeable needs of the department are met. There are no planned facility improvements at this time for the department.

Average Response Time

Average Galt Police Department (GPD) response times and workload are measured by the number of calls for service. Calls are categorized from P1 to P3; Priority 1 calls (P1) are classified as life threatening situations and result in an immediate response to the scene. The urgency of the call descends as the priority level changes. For example, Priority 2 calls (P2) are less urgent than P1 calls and Priority 3 calls (P3) are less urgent than P2 calls. The GPD does have an adopted response time standard. Figure 4.5 identifies the departments reporting grids.

The following table displays the GPD's average citywide response time for P2 calls, which is 5:24 minutes.

**GALT POLICE DEPARTMENT
AVERAGE RESPONSE TIMES FOR PRIORITY 2 CALLS**

Patrol Beat	Priority 2 Response Times	
	Standard	Average
Citywide	5:00	5:24

Source: Jennifer Gross, Records Supervisory, GPD, 2009

According to the GPD Annual Report 2005, the Police Communications Center received a total of 4,394 9-1-1 calls and 9,967 officer initiated calls. A total of 27,110 calls were dispatched. The Department is unable to track the number of business line calls received.

4.0 INFRASTRUCTURE ANALYSIS

City of Galt General Plan

The Public Facilities Element was last updated in 2009. The table below identifies the City's 2009 General Plan police service policies that are directly applicable to the proposed project, and presents an evaluation of the consistency of the project with these statements.

**TABLE 4-7
PROJECT CONSISTENCY WITH RELEVANT CITY OF 2030 GALT GENERAL PLAN GOALS AND POLICIES:
POLICE PROTECTION**

Adopted General Plan Policies	Consistent with Policy	Analysis
<p>Goal PFS-6: To deter crime and to meet the growing demand for police services associated with increasing population and commercial/ employment development in the city.</p> <p>PFS-6.2: Police Protection The City should continue to provide adequate police protection and law enforcement by maintaining a police department capable of meeting the needs of the community.</p> <p>PFS-6.4: Reducing Crime through Site Design The City shall require developers to incorporate best available practices in residential and nonresidential site plan design and construction using principles of Crime Prevention Through Environmental Design, Safescape, eyes-on-the-street design techniques, and related programs in order to minimize criminal activities including vandalism, graffiti, and burglary.</p> <p>PFS-6.5: Police Facility Funding The City shall require new development to develop or fund police facilities, equipment, and personnel that, at a minimum, financially support standards identified in Policy PFS-6.4.</p>	Yes	<p>The Added Area would participate in the funding programs identified in PFS 6-4.</p> <p>The Added Area SOI Amendment ensures that the City will grow in a logical manner allowing the Police Department to plan for future growth and service needs.</p> <p>Annexation of the Added Area would ensure that any future development project, including subdivision proposals would require review by Police Department. Additionally, all development would be required to participate in the Public Safety CFD and pay appropriate impact fees at the development stage.</p>

City of Galt Municipal Code

Title 9 of the City's Municipal Code sets forth the guidelines for the GPD and includes no relevant public services regulations that are directly applicable to the proposed project.

4.0 INFRASTRUCTURE ANALYSIS

ADDED AREA LEVEL OF SERVICE AND IMPROVEMENTS

Reorganization of service boundaries from the County to the City will result in a loss of territory and revenue for the county from property tax and future sales tax. The Sheriff's Department and CHP, unless an incident occurred on a State Highway or on State owned property, would no longer provide law enforcement service to the Added Area. A Property Tax Exchange Agreement by the County with the City, which would be a component of the Annexation of the property, will not significantly reduce County funding available to provide adequate services in the balance of the unincorporated area. The County will still be able to provide adequate law enforcement services at their current level without the Added Area in their service boundaries.

Upon annexation, the Added Area would be served by the City of Galt's Police Department. The existing vacant property would result in a minimal impact on City Police services (Police Chief Loren Cattolico, 2009). The City currently provides police service to the adjacent area and the Added Area is bounded on one side by the City, allowing efficient access to the area.

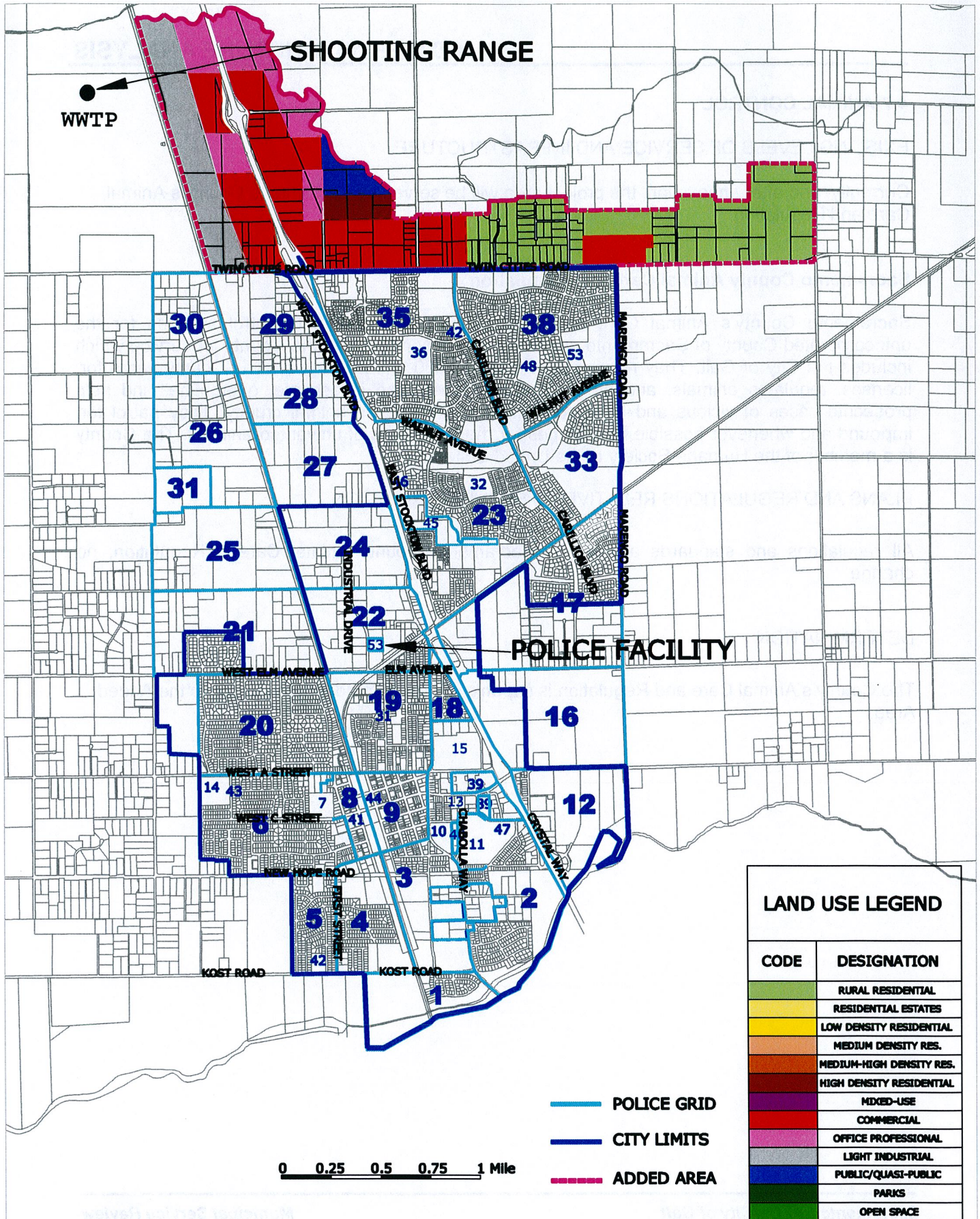
Annexation of the Added Area into the City would subject the Added Area to City ordinances. The GPD is knowledgeable of City ordinances and would be an appropriate primary police services provider for the Added Area after annexation.

DETERMINATION

Sacramento County's Sheriff's Department is able to provide adequate service without the Added Area in its service boundaries. A future Property Tax Exchange Agreement with the City and the County will maintain funding for the County to provide adequate service.

Development within the project area will increase the need for higher levels of law enforcement and fire protection, including additional staffing and vehicles, but would not necessitate the construction of additional police facilities. The CCSD Fire Department is already providing adequate service to the area. The City of Galt's Police Department is available to provide mutual aid to the area and is able to provide full police services to the area.

Figure 4.5 - Galt Police Facilities, Reporting Grids, and Police Beats



4.0 INFRASTRUCTURE ANALYSIS

4.7 ANIMAL CONTROL

EXISTING LEVELS OF SERVICE AND INFRASTRUCTURE

Currently, and after annexation, the project area will be served by Sacramento County's Animal Care and Regulation.

Sacramento County Animal Care and Regulation

Sacramento County's Animal Care and Regulation provides animal control services for the unincorporated County of Sacramento and to cities that contract with the County for service which includes the City of Galt. They receive more than 18,000 animals a year. The County cares for, licenses, regulates animals, and prevents rabies. They also investigate, quarantine, and help prosecute cases of vicious and dangerous animals, as well as animal cruelty. They patrol for, impound and whenever possible, find homes for the thousands of unwanted animals. The County is a member of the Humane Society of the United States.

PLANS AND REGULATIONS RELATIVE TO SERVICE PROVISION

All regulations and standards are set by Sacramento County Animal Care & Regulation, no change.

DETERMINATION

The County's Animal Care and Regulation is capable of providing adequate service to the Added Area.

4.0 INFRASTRUCTURE ANALYSIS

4.8 CODE ENFORCEMENT

Code Enforcement services are currently provided by Sacramento County. Following annexation, the services would be assumed by the City of Galt.

EXISTING LEVELS OF SERVICE AND IMPROVEMENTS

Sacramento County Code Enforcement Division

Sacramento County's Code Enforcement Division is organized under three geographical teams to enforce housing, zoning code violations and abandoned vehicle abatement. Services that the Division provides include boarding of structures, removal of junk and rubbish, abatement of junk vehicles, civil and criminal citations, and demolition of dangerous buildings.

City of Galt Code Enforcement Department

Upon annexation, the project area would be served by the City of Galt's Code Enforcement Department. The City enforces various state and local codes and ordinances relating to community and neighborhood nuisances, residential and commercial structures, and business. The department responds to approximately 300 to 400 complaints per year relating to illegal dumping, abandoned vehicles, graffiti, zoning violations, blight, dangerous buildings, substandard buildings, vacant buildings, pests, environmental health, and specific codes and ordinances relating to businesses. Code enforcement officers determine if a complaint is justified, and then take appropriate action to remedy violations.

Code Enforcement is a division of the Community Development Department, located in the Municipal Services Center at 495 Industrial Drive. There is one code enforcement officer serving the entire city; however, both the Building Official and building inspector are trained in code enforcement activities. All personnel have basic equipment including a vehicle, computer, and radio.

The City's goal is to respond to most complaints within one day of receipt. Response times to complaints vary by the type of complaint. The average response time for abandoned vehicle abatement is one to two days.

PLANS AND REGULATIONS RELATIVE TO SERVICE PROVISION

All regulations and standards are set by the City's municipal codes. Regulations and standards are also set by the state. The Department is responsible for enforcing the various City municipal codes and state regulations relating to blight, nuisance, health, safety, and businesses.

ADDED AREA LEVEL OF SERVICE AND INFRASTRUCTURE

Code enforcement services provided by the City's Code Enforcement Department is logical since Department staff are knowledgeable and responsible for enforcing the City's code once the Added Area is annexed into the City.

4.0 INFRASTRUCTURE ANALYSIS

DETERMINATION

The County's Code Enforcement Division is able to provide adequate service without the Added Area in its service area.

The Added Area SOI Amendment will not result in additional demands for code enforcement services. Future development of the project would require the provision of additional officers in the long-term, funded by the City's General Fund, but immediate needs are met with existing personnel and infrastructure. The Added Area would not necessitate the construction of additional facilities.

4.0 INFRASTRUCTURE ANALYSIS

4.9 PARKS AND RECREATION

The current authorized parks and recreation service provider is Sacramento County. Currently, there are no park and recreation services provided in the Added Area. Upon future annexation into the City, the City of Galt's Department of Parks and Recreation would provide parks and recreation services to the Added Area.

Existing levels of Service and Infrastructure

County Services Area 4-D (CSA 4-D)

The Added Area is currently served by CSA 4-D which provides services to the Herald community and residents of Sacramento County in the Galt vicinity. The service area is administered by the Parks and Recreation Department, Sacramento County and has an annual budget (2006-07) of \$10,600. There is one developed park in the Herald community of approximately 2.5 acres. The park is within approximately two to four miles from the Added Area. The CSA 4-D was established in 1962. (Source: Sacramento County, CSA 4-D website.)

City of Galt Department of Parks and Recreation

The City of Galt Department of Parks and Recreation currently maintains and operates 140 acres of parkland, parkways, and open space. The department employs 15 full-time and a variety of seasonal and part-time staff. The department maintains facilities such as bike trails, community centers, a skate park, dog parks, aquatic facilities, soccer fields, softball fields, tennis courts, basketball courts, horseshoe pits, the Galt Flea Market, and picnic areas.

The Added Area is within one mile of the Galt Community Park. The Galt Community Park is 15 acres in size and was opened in 2000. It includes a baseball diamond, five tennis courts, two horseshoe pits, two volleyball courts, two batting cages, one basketball court, a pavilion with a barbeque and picnic tables, tot playground and other playgrounds, walkways and a parking lot. The Parks and Recreation Department has land-banked two parcels which are not within the City limits. The City owns a 20 acre parcel on Kost Road adjacent to and including Dry Creek and an 80 acre parcel on Hauschildt Road located ¼ mile north of the Added Area. (See Figure 4.6.) The future use of this site is undetermined at this time, but could potentially include community and regional recreation improvements.

Several facilities are currently undergoing renovations to update the facilities and ensure compliance with Americans with Disabilities Act (ADA). Currently, there are 15 park, recreation and bikeway capital improvement projects in planning, design, or construction phase and all new parks are ADA compliant.

4.0 INFRASTRUCTURE ANALYSIS

Plans and Regulatory Requirements

Federal

There are no federal regulations associated with parks and open space that apply to this project.

State

State Public Park Preservation Act

The primary instrument for protecting and preserving parkland is the State Public Park Preservation Act. Under the Public Resources Code, cities and counties may not acquire any real property that is in use as a public park for any non-park use unless compensation or land, or both, are provided to replace the parkland acquired. This provides no net loss of parkland and facilities.

Quimby Act

California Government Code section 66477, Subdivision Map Act, referred to as the Quimby Act, permits local jurisdictions to require the dedication of land and/or the payment of in-lieu fees solely for park and recreation purposes. The required dedication and/or fee are based upon the residential density, parkland cost, and other factors. Land dedication and fees collected pursuant to the Quimby Act may be used for acquisition, improvement, and expansion of park, playground, and recreational facilities or the development of public school grounds.

Local

City of Galt General Plan

The Public Facilities Element of the City's General Plan was last updated in 2009. The table below identifies the City's 2030 Galt General Plan Park and Recreational Open Space policies that are directly applicable to the proposed project, and presents an evaluation of the consistency of the project with these statements.

4.0 INFRASTRUCTURE ANALYSIS

**TABLE 4-8
PROJECT CONSISTENCY WITH RELEVANT 2030 GALT GENERAL PLAN GOALS AND POLICIES:
PARKS AND RECREATION**

Adopted General Plan Policies	Consistent with Policy	Analysis
<p>Goal PFS-8: To maintain and expand the public park system, recreational, and civic facilities suited to the needs of residents, employees, and visitors.</p> <p>PFS-8.1: Parks/Resident Ratio The City shall require new developments to provide for park acreages at a minimum of 5 acres/1,000 residents and make land acquisition for parks and open space a recreation priority.</p> <p>PFS-8.9: Park Siting The City should ensure that recreation facilities are sited to minimize negative impacts (i.e., parking, night lighting, and excessive noise) on surrounding neighborhoods and should strive to maintain a standard of one park within ½-mile of all new homes.</p>	Yes	<p>Annexation and inclusion of the Added Area into the City and any future development project, including subdivision proposals, would be reviewed by the Parks and Recreation Department</p> <p>The Added Area SOI Amendment ensures that the City will grow in a local manner and allows the Parks and Recreation Department to plan for future growth and facility needs.</p>

City of Galt Municipal Code

Chapter 17.32 Parks and Recreational Facilities

Chapter 17.32 of the Municipal Code provides standards and formulas for the dedication of parkland and in-lieu fees. These policies help the City acquire new parkland. This chapter sets forth the standard that five acres of property for each 1,000 persons residing within the city be devoted to local active recreation and park purposes. Where a recreational or park facility has been designated in the general plan or a specific plan, and is to be located in whole or in part within a proposed subdivision to serve the immediate and future needs of the residents of the subdivision, the subdivider shall dedicate land for a local recreation or park facility sufficient in size and topography to serve the residents of the subdivision. The amount of land to be provided shall be determined pursuant to the appropriate standards and formula contained within the chapter. Under the appropriate circumstances, the subdivider shall, in lieu of dedication of land, pay a fee equal to the value of the land prescribed for dedication to be used for recreational and park facilities which will serve the residents of the area being subdivided.

Park Development Impact Fee

The City imposes a park development fee on residential development within the city. Fees collected pursuant to the Impact Fee Ordinance are primarily used to finance the construction of park facilities. The park fees are assessed upon landowners developing property in order to

4.0 INFRASTRUCTURE ANALYSIS

provide all or a portion of the funds which will be necessary to provide neighborhood or community parks required to meet the needs of and address the impacts caused by the additional persons residing in the area as a result of the development.

Other Revenue Sources

The single largest revenue source for the Parks and Recreation Department is the Galt Flea market. Between 55% and 70% of the department's operating revenue is derived from this source. The balance is from the City's General Fund.

Other revenue sources include facility rentals and concessions, recreational programs, lighting and landscaping assessment districts, and grants.

Parks and recreational programs are guided by the Galt Parks Master Plan, 1991 (GPMP), updated 2009. The focus of the Parks Master plan is to provide direction through the year 2025, ensuring that City parks and programs continue to meet the changing needs of the community.

Department of Parks and Recreation

The Parks Department maintains more than 140 acres of developed parkland, and manages 19 parks, 60 acres of bikeways and trails, one aquatic facility and provides park and recreation services at City-owned facilities within the City of Galt.

Parks are generally categorized into five park types by the Parks Department: 1) linear parks, 2) pocket parks, 3) neighborhood, 4) community, and 5) regional parks.

Linear parks are corridors along natural areas that may include trails and scattered picnic sites and are usually not for active facilities such as sports fields.

Pocket parks are usually one acre or smaller and provide very limited facilities.

Neighborhood Parks are generally four to eight acres in size and are intended to be used primarily by residents within the neighborhood. Neighborhood parks contribute to a sense of community by providing gathering places for recreation, entertainment, sports, or quiet relaxation. Some neighborhood parks are situated adjacent to elementary schools, and improvements are generally oriented toward the recreation needs of children. In addition to landscaping, improvements might include a tot lot, or unlighted sport fields or tennis courts.

Community Parks are generally 8 to 40 acres in size and service an area which encompasses several neighborhoods and meets the requirements of a large portion of the city. As with neighborhood parks, community parks are important in establishing a community identity. In addition to neighborhood park elements, a community park might also have restrooms, on-site parking, a community center, a swimming pool, lighted sports fields or courts, and other specialized facilities not found in a neighborhood park. Some of the smaller community parks may be dedicated to one use, and some elements of the park might be rented to community groups.

4.0 INFRASTRUCTURE ANALYSIS

Citywide/Regional Parks are larger sites developed with a wide range of improvements usually not found in local neighborhood or community facilities to meet the needs of the entire city population. In addition to neighborhood and community park type improvements, regional parks may include specialized facilities or a unique combination of facilities and other amenities.

Neighborhood/Community Serving Parks

As indicated in the Galt Parks Master Plan, the service goal of five acres per 1,000 persons for active park land includes parks that provide neighborhood and community recreation resources. As of 2009, approximately 5.53 acres of active park land per 1,000 persons is provided. (GPMP, 2009.)

Provision of Recreation Areas

When determining whether the City of Galt is meeting its service level goals, the City considers neighborhood parks and community parks together with pocket parks providing neighborhood park type amenities as “neighborhood/community serving” acreage, with a total goal of five acres per 1,000 residents.

Facilities Compared with Plan Standards

The Parks and Recreation Services Goal is to provide adequate parks and recreational services in all parts of the city, adapted to the needs and desires of the community, and attempting to achieve the acreage service level goals established in the Parks and Recreation Master Plan. The Public Facilities and Services Element of the City General Plan includes several policies and standards related to recreation.

Added Area Level of Service and Infrastructure

According to the Sacramento County Regional Parks (SCRP) (Amber Vesdka, phone conference 6/1/09), the County has no proposed plans to develop parks within the Added Area.

There are no SCRCP facilities in the Added Area.

Reorganization of the parks and recreation services should not impact the County Service Area 4-D other than the detachment of the Added Area from SCRCP's service boundaries, causing loss of tax revenue to the SCRCP. At the time of Annexation and with the net loss in funding, SCRCP would still be able to provide adequate park and recreation services at their current level without the Added Area in their service boundaries.

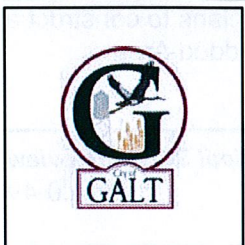
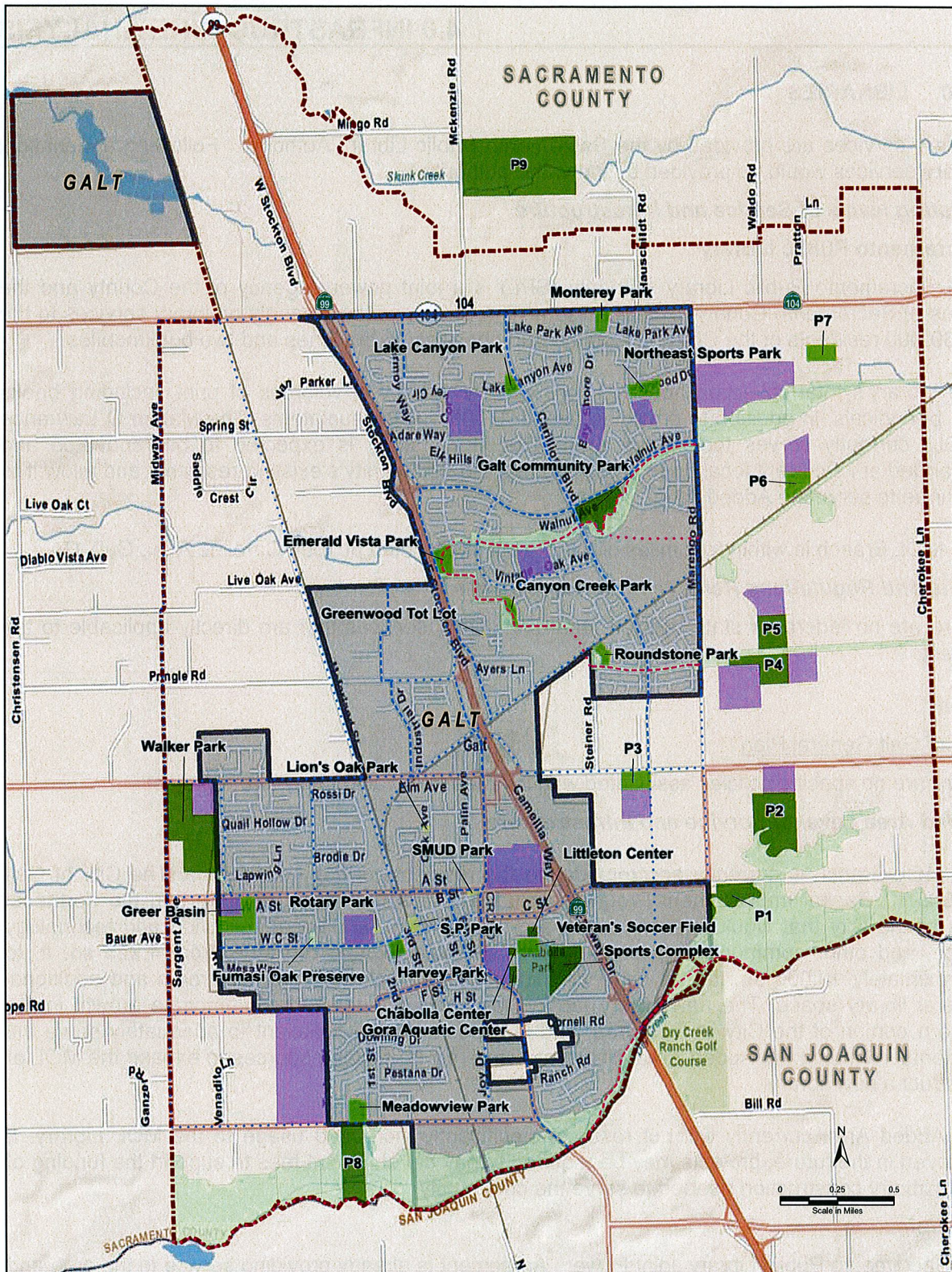
The City of Galt Parks Master Plan calls for a total five acres of active park land per 1,000 residents and five acres per 1,000 persons for passive recreational open space and one quarter mile of Class I trails for 1,000 persons. To meet the trail needs, the City should construct an additional 2.34 miles of trails. The passive recreational open space standard is new, adopted 2009, and demonstrates a need of approximately 53 acres of passive recreational open space.

4.0 INFRASTRUCTURE ANALYSIS

Determination

The County Service Area 4-D is able to provide a minimum level of park and recreation services to the Added Area. The City of Galt's Department of Parks and Recreation is able to provide adequate parks and recreation services to the Added Area.

Figure 4.6 - Park Facilities in Project Vicinity



GALT PARKS MASTER PLAN

PARKS/PROPOSED PARK SITES	BIKE LANES	OTHER FEATURES
Community Parks	Class I	2007 City Limits
Neighborhood Parks	Class I Proposed	General Plan Area
Pocket Parks	Class II	Schools/Proposed School Sites
Open Space	Class II Proposed	

EXISTING AND PROPOSED CITY OF GALT RECREATIONAL FACILITIES

FIGURE 3.2-2

6/16/09

FOOTHILL ASSOCIATES
 ENVIRONMENTAL CONSULTING • PLANNING • LANDSCAPE ARCHITECTURE

Park_Inventory2.mxd © 2009

4.0 INFRASTRUCTURE ANALYSIS

4.10 LIBRARIES

Library services are provided by the Sacramento Public Library Authority. Following annexation, library services would be provided by the same authority.

Existing levels of Service and Infrastructure

Sacramento Public Library

The Sacramento Public Library Authority (SPL) is a joint powers agency of the County and the Cities of Sacramento County, except Folsom. The SPL provides a variety of library services to the 1,269,000 residents of the City and County, and operates 26 branches and two bookmobiles.

The Library's total collection houses approximately 2,000,000 volumes of print, including books and periodicals, in addition to providing over 100,000 audio-visual items. The Marian O Lawrence (MOL) currently serves the Added Area. The MOL facility is expected to be renovated and expanded at its current location to accommodate the community's existing residents and allow it to continue to serve the Added Area.

The MOL Branch is within four miles of the project site located at 1000 Caroline Ave., Galt, CA.

Plans and Regulations Relative to Service Provision

There are no federal or state policies regarding library services that are directly applicable to the project.

Local

City of Galt General Plan

There are no specific policies associated with libraries that would apply to the project.

Added Area Level of Service and Infrastructure

The MOL Branch is currently accommodating the residents of the Added Area. The City of Galt 2008-2013 Capital Improvement Program includes a new 15,000 sq. ft. library in the northeast area of the City that would accommodate a program room, additional collection and technology space, and other community resources. Phase 2 would expand the MOL from 4,225 sq. ft. to approximately 10,000 sq. ft. The expanded library would include a program room and additional general library space. The new library facility has been planned to accommodate growth in the eastern portion of the City of Galt area, and is expected to be sufficient to adequately serve the residents, including the Added Area. There are currently no funding sources to expand the MOL or construct a new library.

The Added Area currently will not result in significantly increased usage to the MOL Library. If approved in the future, projects may be required to pay development fees to support the funding of public library construction needed to serve the community

Determination

The Sacramento Public Library Joint Powers Agreement is already providing service to the area and has sufficient capacity to adequately serve the project area. The City of Galt has plans to construct a new library and expand the existing MOL which would serve future needs of the Added Area.

4.0 INFRASTRUCTURE ANALYSIS

4.11 ELECTRICITY AND NATURAL GAS

Existing levels of Service and Infrastructure

Electricity is currently provided by the Sacramento Municipal Utility District. Propane Gas service is currently supplied by various private providers. Private providers do not fall under the jurisdiction of LAFCo.

Plans and Regulations Affecting Service Provision

Sacramento County LAFCo Policies, Standards and Procedures

Sacramento County LAFCo Policies, Standards and Procedures do not specifically address provisions associated with electricity and gas services. However, these provisions do require that proposed annexations are consistent with applicable service elements of the Sphere of Influence of the City and that adequate services be provided within the time frame needed for the inhabitants of the annexation area (Section I, Standard Number 4). In addition, LAFCo requires that the annexation provide for the lowest cost and highest quality of urban services (Section I, Standard Number 5). As discussed further below, the proposed project would result in the provision of adequate utility services consistent with LAFCo provisions.

Study Area Level of Service and Infrastructure

Pacific Gas and Electricity

Natural Gas Service

Pacific Gas and Electric (PG&E) is currently providing natural gas service to customers near the Added Area. PG&E is a private provider and does not fall under the purview of LAFCo.

PG&E has natural gas available in the area and has indicated that they are able to provide natural gas to the Added Area. There is adequate capacity to serve future development. Any future development could tie into existing facilities. (Source: Skip West, PG&E phone conversation.)

Sacramento Municipal Utility District

Electricity Service

Sacramento Municipal Utility District (SMUD) has reviewed the project and has indicated that they are able to provide electricity for the undeveloped portion of the Added Area. There is adequate capacity to serve future development.

Electrical infrastructure is already in place serving areas in the Added Area. The project would tie into existing overhead and underground facilities. Additional off-site extensions may be required.

Determination

Pacific Gas and Electric, a private provider does not currently provide natural gas to the Added Area but is able to adequately serve future growth. Sacramento Municipal Utility District is currently providing electricity in the Added Area and will be able to adequately serve future development.

5.0 COST AVOIDANCE OPPORTUNITIES

5.0 COST AVOIDANCE OPPORTUNITIES

5.0 COST AVOIDANCE OPPORTUNITIES

This section of the Municipal Service Review considers the potential cost avoidance opportunities available to the City of Galt and service providers to the site relative to the provision of services to the Added Area. Cost avoidance opportunities include any potential sources of reduction in costs associated with service provision, potential sharing of facilities, and any other capital or operational actions or programs which may result in a more efficient and streamlined provision of services to the properties within the annexation area. This analysis includes both potential and previously implemented cost avoidance measures.

As the primary source of budgeting and financing for urban services, the City of Galt General Plan, overall budgetary and management practices have been evaluated for potential cost avoidance measures. In 2009, the City of Galt identified several strategies to avoid a budget deficit. These included:

- Reduction in labor costs;
- Reduction in service and supply expenses;
- Identification of new revenues to help offset costs of services; and,
- Consolidation of programs and services to increase efficiencies;

The City of Galt is balanced and has a \$6 million dollar reserve in the General Fund.

Determination

The City utilizes a sufficient range of cost avoidance opportunities; including facilities sharing, consolidation of billing practices, utilizing technologies to improve workflow, and use of volunteers.

The addition of the Added Area to the City would not significantly affect the City's cost avoidance activities.

6.0 FINANCING AND RATE RESTRUCTURING

6.0 FINANCING AND RATE RESTRUCTURING

6.0 FINANCING AND RATE RESTRUCTURING

Financial statements from the adopted FY 2008-09 City budget were reviewed to determine the fiscal status.

General Fund

The City's total General Fund budget is as follows:

General Fund Budget - FY 2008-09	
Source of revenue	Amount
Taxes	\$4,655,702
Intergovernmental	\$2,672,984
Charges for Current Services	\$860,991
Rents & Use of Money	\$411,600
Licenses and Permits	\$228,788
Miscellaneous	\$24,082
Total	\$8,854,147

Taxes include property, sales, property transfer, franchise fees, and transient occupancy taxes collected to fund City general operating costs.

Intergovernmental primarily consists of State Motor Vehicle License fees with various grants reflected within this category.

Charges for services include parking fees, planning fees, engineering fees, and miscellaneous police service fees.

Rents and Use of Money includes rents from the rifle range as well as interest earnings on investments.

Licenses and Permits include revenues collected for building permits and business licenses.

Another revenue source is the recently (November 2008) approved Measure R. Measure R is an ongoing ½ cent sales and use tax specifically for police services. This source will fund public safety, it is accounted for separately from the General Fund. First year revenue estimates are \$515,000 for FY 09-10, and are expected to increase from that point forward.

The General Fund provides support to the City Council, Clerk, Attorney, Treasurer, Administration, Finance, Community Development, Police, and Public Works Engineering and Central Shop operations.

Major sources of expenditures included Operating Expenditures (\$11,901,527), and Capital Improvements (\$75,000). The current reserve level is \$7.2 million, which is 81% of General Fund revenues.

6.0 FINANCING AND RATE RESTRUCTURING

Proposition 1A has reduced the potential impacts of the State Budget on the City; it limits the State's ability to shift tax revenues and implemented the requirement that any shifts be treated as loans to be repaid. The City of Galt is participating in the Securitization Program initiated by California Communities, where California Communities will purchase Prop 1A receivables and simultaneously issue bonds to repay the City 100% of the property tax receivables.

Reserves for Economic Uncertainty

The FY 2008-09 proposed budget noted the current reserve level at \$7.2 million; 81% of all budgeted revenues.

Impact of State Budget

The City budget noted that the potential impacts of State Budget actions on the City are much less in recent years due to the limits Proposition 1A places on the State's ability to shift tax revenues and the requirement that the shifts be treated as loans to be repaid. Until the State solves its budget structural gap, funding for the City will continue to be at risk. Municipal budgets are potential targets for closing the State's budget gap.

Capital Improvement Program

Capital Improvement Program addresses the City's public infrastructure needs over a five-year period and beyond. A Capital Improvement is a major project that will cost more than \$30,000 and has a useful life of at least 5 years. Projects are identified within seven major categories: General Improvements, Parks & Recreation, Transportation, Water, Wastewater, Drainage and Equipment. The Annual Capital Improvement Budget includes a list of adopted capital improvement projects and the appropriation of funds for the projects. The Capital Improvement Program is funded from a variety of funding sources including: Debt Financing, Development Fees, Enterprise Funds/User Fees, General Fund, Intergovernmental Grants, Redevelopment Funds, Lighting and Landscape Districts, and Transportation Funds. The City of Galt's approved Capital Improvement Program for FY 2008-09 totals \$46.1 million.

General Government Program

The FY 2008-09 CIP budget for General Government projects total \$1.4 million. Funding sources are inclusive of General Fund, Development Fees, Redevelopment Funds, and Enterprise Funds/User Fees. Projects are inclusive of fee study update, pistol range improvement, corporation yard gate entry upgrades, 'B' Street frontage improvements, and Lincoln Way parking lot.

Parks and Recreation

The FY 2008-09 CIP budget for Parks and Recreation projects total \$3.6 million. Projects are inclusive of Littleton Center Renovation, Market Improvements, Walker Park, landscaping renovation, park security improvements and Park Master Plan. Funding sources are inclusive of: Culture & Recreation Fund, Quimby (park dedication fees), and Lighting and Landscape Districts.

6.0 FINANCING AND RATE RESTRUCTURING

Transportation Program

A total of \$11.6 million will be programmed for new and ongoing projects and programs. Major programs and projects include the Central Galt Interchange, street signs, ADA compliance sidewalk improvements, annual pavement rehabilitation program, Carillion Boulevard/Twin Cities Road traffic signal, Northeast area bicycle lane connection, pedestrian safety improvements, traffic capital improvements program improvements, Twin Cities Road interim widening at SR 99, transit fleet acquisition, transit maintenance center, and Safe Routes to School.

Water

A total of \$6.5 million is recommended for projects inclusive of new water well installation, Monterey Bay Well and Golden Heights water treatment plant expansion, water meter retrofit program, arsenic treatment, SCADA/security system, annual water main improvements, and annual well rehabilitation.

Funding sources are inclusive of: Enterprise Funds/User Fees and Development Fees.

Wastewater

A total of \$22.8 million is recommended for projects inclusive of the largest project, Wastewater Treatment Plant upgrade. Other projects consist of Live Oak pump station and force main replacement, SCADA/Security improvements, and annual lift station rehabilitation.

Funding sources are inclusive of: Enterprise Funds/User Fees and Development Fees.

Drainage

The annual stormwater replacement program in the amount of \$10,000 is the only project scheduled for the 2008-09 fiscal year which will be funded by Enterprise Funds/User Fees.

Equipment

A total of \$85,000 of equipment is recommended. Equipment is comprised of turf maintenance equipment, and lift station generators.

Funding for the equipment is comprised of: Culture & Recreation funds, Enterprise Funds/User Fees, and Lighting & Landscape districts.

7.0 EVALUATION OF MANAGEMENT EFFICIENCIES

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The City is organized into various departments: City Council, Clerk, Attorney, Treasurer, Administration, Finance, Community Development, Police, Public Works Engineering and Central Shop operations, and Parks and Recreation.

The financial statements and accounting policies of the City conform with the Generally Accepted Accounting Principals (GAAP) applicable to governments. The Governmental Accounting Board is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The City budget is usually an indicator of management efficiency. The FY 2008-09 Proposed Budget for the City is balanced totaling \$57,230,643 from all funding sources. Proposed staffing for FY 2008-09 includes 128 authorized full time equivalent (FTE) positions citywide. The General Fund portion of the Proposed Budget is \$8,854,147. The General Fund reserve exceeds the reserve requirement by \$298,732, total reserve amount for the 2008-09 fiscal year is \$7,204,718.

The overall condition of the City of Galt's budget is stable but continued revenue declines will present challenges in the coming years. The City will continue to look for ways to reduce expenditures and increase revenues where possible in order to preserve a healthy reserve while maintaining core services to the community. The addition of new programs or services will be avoided unless absolutely necessary until the economy recovers. The 2009-10 budget does not reflect the proposed 8% reduction to property taxes proposed by the Governor. This "loan" to the State would potentially result in a revenue loss to the City of approximately \$356,000.

Even with the revenue loss to the State, the City's Reserve Fund will be above \$5 million. This will enable the City to continue to operate at its present level through FY10. However, if the economy does not stabilize or show improvement, the City may consider other steps to keep the reserves at the \$5 million level beginning in FY11. Furloughs, wage concessions, and reduction in benefits should precede layoffs. This would be the next logical step the City should pursue in order to address any additional impacts to the reserve.

The Added Area will also be served by private providers (natural gas, solid waste collection and disposal) and special districts (Sacramento Municipal Utility District, Cosumnes Community Services District). No management deficiencies exist in the City relative to coordination or oversight of these services provided by outside agencies.

Determination

The City works to meet its goals for each service provided. The overall management structure of the City is sufficient to account for necessary services and maintain operations in an efficient and effective manner. With the current fiscal crisis, the City is not cutting services to the existing incorporated area. Should economic conditions continue to deteriorate, the City of Galt is prepared to systematically implement identified strategies to address worsening economic conditions, while preserving service levels. The SOI Amendment will not affect any City service levels and it anticipates future growth.

8.0 LOCAL ACCOUNTABILITY AND GOVERNANCE

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The City of Galt is a General Law city, and was incorporated in 1946. The City operates under a Council-Manager form of government and provides the following services: streets, sanitation, parks and recreation, public improvements, planning and zoning, building and code enforcement, general administrative services, police, public works, utilities.

The duties of the Galt City Council include: establishing City policies and ordinances, making land use decisions, hearing appeals of decisions made by City staff or citizen advisory groups, and appointing a City Manager and City Attorney.

The City Council is elected in "at large" elections. Elected members of the Council serve four year terms; Council elections are staggered and held once every two years, in every even numbered year. City Council meetings are held Tuesday evenings in the City Council Chamber, 380 Civic Drive. The Council also holds special meetings and committee meetings that are open to the public. Agendas for the City Council meetings and Council committee meetings are available online and in the City Clerk's Office. Additionally, most City Council meetings are shown live on the City's website (www.ci.galt.ca.us) and are shown again on cable television government channel-Channel 14. Videotapes of Council meetings are available through the Office of the City Clerk and the Library and online which includes live streaming video of the meeting and archives of meetings.

Upon annexation, the Added Area will also be served by private providers (natural gas and solid waste) and special districts (Cosumnes Community Services District).

Determination

The City maintains a sufficient level of accountability in its governance, and public meetings are held in compliance with Brown Act, open meeting and noticing, requirements. Information regarding the City is readily available to members of the public.

9.0 GOVERNMENT STRUCURE

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Government structure analyzes the appropriateness and adequacy of the physical boundaries of the City of Galt, relative to the Added Area SOI Amendment.

Physical Boundaries

The City of Galt municipal boundaries and Sphere of Influence are shown on Figure 1-1. The Added Area is not located within the existing Sphere of Influence, but is adjacent to the northern boundary of the City. The Added Area SOI Amendment area is approximately 1,050 acres in size, bounded by the City of Galt municipal boundaries on the south.

Service demands associated with annexing the Added Area have been considered throughout this Municipal Service Review. Service issues related to the provision of water, sewer, storm drainage, police, fire, transportation, parks, recreation, animal control, code enforcement, libraries, and private utilities have been considered, and service capabilities and deficiencies have been noted.

The extension of municipal boundaries of the City of Galt to accommodate the Added Area is logical and orderly. The site is contiguous to the existing municipal boundary, with urban services available or planned to serve the proposed land uses. Service providers within the area, including the City of Galt (i.e. drainage – pipes, detention basin, pump stations, wastewater, water, solid waste, roadways, police, code enforcement, and parks and recreation), Sacramento County, Pacific Gas and Electric (PG&E), and the Sacramento Municipal Utility District (SMUD), have indicated an ability to serve the existing land uses within the SOI area. Cosumnes Community Services District is an in place service provider.

No other governmental agencies will be adversely affected by inclusion of the property in the City of Galt's Sphere of Influence.

Determination

The SOI Amendment for the City of Galt is logical and orderly. The Added Area is coterminous with the City, and the amendment to the City of Galt's SOI is appropriate for the accommodation of planned growth of the community.

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