

SACRAMENTO LOCAL AGENCY FORMATION COMMISSION
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June 6, 2007

TO: Sacramento Local Agency Formation Commission
FROM: Peter Brundage, Executive Officer *PB*
RE: **Municipal Service Review Report Back**

RECOMMENDATION:

Receive and File Report

DIACUSSION:

On May 2, 2007, Commissioners' Rose and Tooker requested a status report on progress of the Municipal Service Reviews.

The following MSR's have been completed:

- Sacramento Metropolitan Fire District
- Herald Fire Protection District
- Consumnes Community Services District (fire) formerly Elk Grove CSD
- Galt Fire Protection District
- Pacific Fire Protection District
- Fruitridge Fire Protection District
- Cemetery Districts
 - Galt-Arno
 - Sylvan
 - Fair Oaks
 - Elk Grove-Consumnes
 - Florin-Elder Creek
- Sacramento Municipal Utility District
- Sacramento-Yolo Mosquito and Vector Control District
- American River Flood Control District

- Del Paso Manor Water District
- City of Elk Grove-Laguna West Annexation
- Sacramento Suburban Water District (Consolidation of Arcade Water and Northridge Water Districts)
- Florin Resource Conservation District
- Pending MSR's:
 - City of Sacramento-Greenbriar SOI/Annexation
 - City of Sacramento-Panhandle Annexation
 - City of Citrus Heights-Roseville Pointe SOI/Annexation
 - City of Isleton-various SOI/Annexations
 - City of Rancho-Cordova Sphere of Influence (East Area)
 - City of Folsom-SOI Annexation south of Highway 50

In addition, MSR's are completed for every annexation and reorganization proposal prior to public hearings and action by the Commission. This provides the Commission with current information to evaluate proposals.

The following MSR categories need to be completed:

- Parks
- Water
- Fire (primarily rural fire districts)
- Sacramento Regional County Sanitation District and CSD No. 1
- Reclamation Districts
- Resource Conservation Districts

Work Load and MSR Priorities

During the last couple of years staff has primarily focused on Agricultural and Open Space Policies and the high profile SMUD-Yolo annexation project as well as numerous applicant driven reorganization proposals. Also, this year staff has been heavily involved in preparing and organizing for the 2007 Calafco Conference as the host LAFCo.

We are looking into hiring a student intern this summer. The intern would be used to gather information to complete additional MSR's. I believe the priorities should be as follows:

1. Fire
2. Parks
3. Water
4. Sanitation Districts
5. Reclamation Districts
6. Resource Conservation Districts

1. **Fire Districts:** Fire Districts are a critical public safety service. The metropolitan areas are served by Sacramento Metropolitan Fire District, the City of Sacramento, the City of Folsom, and Consumnes Community Services District. MSR's have been completed for Sacramento Metropolitan Fire District and Consumnes Community Services District. The City of Sacramento Fire Department has recently updated its Master Service Plan that would be useful in preparing the MSR for the City of Sacramento. The City of Folsom Fire department MSR could be undertaken in connection with the City of Folsom Annexation south of Highway 50.

The rural fire districts are primarily volunteer organizations that serve rural developments and agricultural areas. The rural fire districts continue to be impacted by ag-res developments in the unincorporated areas as discussed in the Herald Fire Protection District MSR.

Priority should probably be given to completing the fire district MSR's because they provide critical public safety services.

2. **Parks:** Although parks may be viewed as a non-critical service, they are a very important community asset and improve the quality of life for their residents. There has not been a significant amount reorganization of park districts as that has occurred with fire districts. Each park service provider is more autonomous and less coordination between districts and service providers is required then for fire, water, and police.
3. **Water Districts:** Most water districts participate in the Water Forum Agreement as well as the Regional Water Authority (RWA). This Agreement has developed a number of policies that greatly benefit the Sacramento Region. Primarily, these policies encourage water conservation and attempt to minimize overdraft of the aquifer, protect and enhance the American River, and require that there is a sustainable water supply for the communities they serve. While it is important to do a review of each water district, the Water Forum Agreement and RWA provide a substantive effort by the water districts and purveyors to cooperate, collaborate, and provide a sustainable water supply. Therefore, the water district MSR's could be a lower priority.
4. **Sanitation Districts:** There is only one sanitation treatment district (SCRSD and one primary collection system (CSD No. 1) that serves the majority of the urban population. Again completing the MSR is important, however, several years ago your Commission reviewed both district's Master Plan in connection with the annexation of the City of West Sacramento. Currently, they have a regional board and are in the process of updating their master plan. LAFCo evaluates these districts for every city annexation. We determine if these districts have the ability and capacity to provide service to new growth areas during the annexation studies.

5. **Reclamation Districts:** Reclamation Districts primarily serve agricultural areas. Reclamation Districts primarily construct and maintain levees to reclaim land for agricultural uses. Typically, they protect relatively few dwellings. There are a couple of exceptions: RD 1000 and Reclamation Districts that protect the City of Isleton. Nonetheless, the Reclamation Districts are important for continued agricultural protection and impacts can be significant as seen in the Jones Track breach several years ago in San Joaquin County.

6. **Resource Conservation Districts:** Resource Conservation Districts serve agricultural areas. These districts do not have a significant amount of property tax funding. They obtain federal grants and focus on soil and water conservation issues related to specific land owner needs. These services are do not appear to be critical for health and safety issues or services provided to the greater Sacramento Region.

Staff Recommendation:

It appears MSR's for fire and park districts serving the urban areas should be the priority to complete during the next year. In addition, those districts near growth areas should be the highest priority.

PB